### **City of Graham Planning Board**

### **Meeting Agenda**

January 19, 2021 at 7:00 PM Online Zoom Meeting- Details at bottom of agenda.

Meeting Called to Order, Invocation, and Overview of Board and general meeting rules

1. Approve minutes of the December 15, 2020 meeting

#### 2. New Business

- a. RZ2010 Riverbend Business. Request by Travers Webb, for rezoning from R-MF (Multifamily Residential) to B-2 (General Business). GPIN 8884721949
- b. CR2006 Truby Apartments. Request by Second Partners, LLC for Conditional Rezoning for multifamily apartments from Light Industrial. GPIN 8894453334.
- c. CR2007 Albright Carport. Request by Jane Albright for Conditional Rezoning for accessory structure placed in front and side yard. GPIN 8884230039.
- d. AM2005 R7 Setbacks. Request by Nathan Page to reduce the setbacks for R7 front and side yards. Development Ordinance Section 10.245 Table of area, height, and yard regulations.

### 3. Old Business

- a. 160D Update Review and Discussion
- 4. Public comment on non-agenda items Adjourn

A complete agenda packet is available at www.cityofgraham.com

When: Jan 19, 2021 07:00 PM Eastern Time (US and Canada)

Topic: Planning Board Zoom Meeting

Please click the link below to join the webinar:

https://us02web.zoom.us/j/85634678460?pwd=UC9tNHVOSGJSZXBjcHYyTmpDelZldz09

Passcode: 484257 Or iPhone one-tap:

US: +12532158782,,85634678460# or +13017158592,,85634678460#

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Webinar ID: 856 3467 8460

International numbers available: <a href="https://us02web.zoom.us/u/kdejoXUmHh">https://us02web.zoom.us/u/kdejoXUmHh</a>

Planning Board Meeting
December 15, 2020 – 7:00 PM

Virtual Zoom Meeting called to order by Dean Ward at 7:00 PM.

Members present include: Justin Moody, Tony Bailey, Dean Ward, Bobby Chin, Michael Benesch and Eric Crissman. Members absent include: Nate Perry. Staff members present: Planning Director Nathan Page and Debbie Jolly Zoning & Inspection Technician.

Approval of minutes from meeting on November 17, 2020 motion made by Michael Benesch. Seconded by Dean Ward. Item was unanimously approved. Mr. Crissman didn't vote since was not at last meeting.

- 2. New Business
- a. CR0502b Stillhouse Farms Cheeks. Application for amending the approved townhome development for an alternative townhome development with an updated façade for 15.44 acres on Cheeks Lane, By Glenn Patterson. GPIN 8883552739.

Nathan Page presented the project to the board. Aaron Hutchins and Glen Patterson both spoke on this projected. They submitted changes to the project's site plan, including a secondary access for fire safety, this morning.

Mr. Ward ask if anyone from the public would like to speak. Tom Boney – The Alamance News

The board members had questions for Mr. Hutchens then had a discussion between themselves.

Michael Benensch made a motion to recommend approve with the following conditions the project will supply a sidewalk along Cheeks Lane. The final site plan must be submitted to and approved by the TRC before building permits and/or certificate of occupancy will be issued. Third must have second access point. The plan as presented in accordance with the Graham 2035 Comprehensive Plan. Motion seconded by Eric Crissman. All voted aye.

b.CR2005 Colonial Heights. Application a new single family detached subdivision. Development has up to 200 lots, for 57.29 acres off Lacy Holt Road. Application by Kye Bunker, LeoTerra Development. GPIN 8873512978,08873625474.

Nathan Page presented the project to the board. Judy Stalder presented the project to the planning board. The developer has suggested a 30' evergreen screen along the Northern, eastern and Southern perimeters of the property. The homeowners on Wendy Dr. ask for an emergency access only gate. Farm land ask for gates to keep ATV off the farm land. Vince Townsend and Kye Bunker both answered question from the board.

Mrs. Cashion 1820 Lacy Holt Rd
Cathy Silver Key 718 Wendy Dr.
Kristy Lynch 1725 Darrell Dr.
Lindsay McKinney 632 Wendy Dr.
Mary Taylor 974 Stonehaven Dr.

The board had a brief discussion and asked Mr. Page questions. Mr. Chin made a motion to approve CR2005 Colonial Heights with the following conditions an emergency access gate be installed at the end of Wendy Dr. for emergency vehicles. A berm be extended across the north accesses of the property to keep residents from using the farm land for ATV's. The application is consistent with the Graham 2035 Comprehensive Plan. Eric Crissman seconded. Vote was 4-2 Dean Ward and Michael Benesch voted against.

c. S2006 Colonial Heights. Application for Subdivision for up to 200 lot for 57 acres off Lacy Holt Road. Application by Kye Buckner, LeoTerra Development. GPINS 8873512978, 8873625474.

Nathan Page gave an overview of the project to the board. Eric Crissman made a motion to approve application is consistent with The Graham 2035 Comprehensive Plan. Mr. Bailey seconded. Vote was 4-2 with Dean Ward and Michael Benesch Voted against.

#### 3. Old Business

### a. 160D Update Review and Discussion

<u>Discussion</u>: 160D Update by Nathan Page, Planning Director. No update from the attorneys, received no question from the board prior to the meeting. Chair Dean Ward asked if there were any other questions from the board regarding 160D. No discussion at this time.

### 4. Public comment on non-agenda items -

Dean Ward asked if anyone from the board had any comments on none agenda items.

There were no further comments.

Motion made to adjourn by Eric Crissman. Second by Bobby Chin. All vote Aye.

Meeting adjourned at 8:42 PM.

Respectfully Submitted:
Debbie Jolly



**Riverbend Business (RZ2010)** 

Type of Request: Rezoning

**Meeting Dates** 

Planning Board on January 19, 2021 City Council February 9, 2021

### **Contact Information**

G Travers Webb, III 619 E Harden Street, Graham NC 27253 336-414-7777, trav93@icloud.com

### **Summary**

This property is surrounded by two development types; a large multi-family tract, and suburban residential across Harden Street. This request is to rezone a portion of the property from R-MF to all B-2. The lot is currently occupied by a duplex. The stated reason for this rezoning request is for "...the entire property covered under one zoning regulation. This rezoning should allow for marketing my property for future development."

## 

### Location

E Harden St

GPIN: 8884721949

<u>Current Zoning</u>

Multifamily Residential R-MF

### **Proposed Zoning**

General Business B-2

### **Overlay District**

East Harden St Highway 54
Overlay District

### **Surrounding Zoning**

R-12, R-MF, B-2

### **Surrounding Land Uses**

Single Family Homes, Multi-Family Homes, Some Commercial

Size

1.5 (+/-) acres

### **Public Water & Sewer**

Available

### **Floodplain**

No

### **Staff Recommendation**

Approval

### Conformity to the Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

Planning District: Mixed Use Commercial

### **Applicable Policies;**

• 3.1.2 Safe Access to Businesses and Homes.

Limit direct highway access or the number of curb cuts to commercial activities by directing development to proposed regional and village centers and requiring internal connectivity between commercial uses, uniformity in design standards, and rear alley access where feasible. This property is an identified regional center, and the rezoning would allow for a land use which could support the existing multifamily homes.

### **Applicable Strategies;**

1.1.5 Discourage Strip Development. Discourage strip
development along transportation arteries and proposed
interstate interchanges by directing these commercial
activities to proposed activity centers. This parcel is in the
vicinity of an Interchange Regional Node, on a high volume

vicinity of an Interchange Regional Node, on a high volume traffic route. The residential density in the vicinity also lends itself to additional retail and service industries.

### **Development Type**

Mixed Use Commercial

Buildings located no further than 15 feet from the front lot line

3-5 story building heights

Sidewalks, small block lengths, onstreet parking, transparent windows on >50% of front façade

A mix of uses is desirable, including retail, commercial, office, multifamily residential, and institutional uses

Built to a human scale

## • 2.3.1 Facilitate focused development. Incentivize pedestrian-oriented nodal development consistent with this plan by incentivizing smart growth development. Rezoning this property lot to B-2 would reinforce the goals of pedestrian-oriented nodal development and smart growth development while discouraging commercial strip developments.

### **Staff Recommendation**

Based on The Graham 2035 Comprehensive Plan, staff recommends **approval** of the rezoning. The following supports this recommendation:

• The adjacent multifamily developments, the quantity of vehicle traffic, and the size of the Highway 54 corridor suggest that a business may be better suited to this site than additional apartments, in alignment with strategies 1.1.5, 2.3.1 and policy 3.1.2.

### RECEIVED



# Application for REZONING or CONDITIONAL REZONING

P.O. Drawer 357
DEC 2 9 20201 South Main Street
Graham, NC 27253
PLANNING DEPT (336) 570-6705
Fax (336) 570-6703

www.cityofgraham.com

This application is for both general district rezonings and conditional rezonings. Applications are due on the 25<sup>th</sup> of each month. Applicants are encouraged to consult with the *City of Graham Development Ordinances* and the City Planner.

Site	Proposed Rezoning or Conditional Rezoning
Street Address: NC Hwy #54 East & Riverbend Road  Tax Map#: 147457  GPIN: 8884721949  Current Zoning District(s):  R-7 R-9 R-12 R-15 R-18  R-MF R-G C-R C-MXR  B-1 B-2 B-3 C-B C-MXC  O-1 C-O-1 I-1 I-2 C-I  Overlay District, if applicable:  Historic S Main St/Hwy 87 E Harden St/Hwy 54  Current Use: 5.64 Acres+-  Property Owner: G. Travers Webb, III  Mailing Address: Graham, NC 27253  Applicant  Property Owner Other Street  Application for Conditional Rezoning may only be initiated by the owner of a legal interest in all affected property, any person having an interest in the property by reason of written contract with owner, or an agent authorized in writing to act on the owner's behalf. If the applicant for Conditional Rezoning is other than the Property Owner, documentation in compliance with the preceding statement must be provided in order for this application to be complete.  Name: G. Travers Webb, III  Mailing Address: 619 E Harden Street	Proposed Zoning District(s):  R-7 R-9 R-12 R-15 R-18  R-MF R-G C-R C-MXR  B-1 B-2 B-3 C-B C-MXC  O-I C-O-I I-1 I-2 C-I  Describe the purpose of this rezoning request. For Conditional Rezonings, also specify the actual use(s) intended for the property (from Sec. 10.135 Table of Permitted Uses) along with other descriptive or pertinent information, such as number of dwelling units, type of multifamily development, square footage and number of buildings:  I would like the Entire property covered under one zoning regulation. This rezoning should allow for marketing my property for future developement.
City, State, Zip: Graham, NC 27253  Phone # (336) 414-7777  Email: trav93@icloud.com  I have completed this application truthfully and to the best of my ability.  12/25/20	For Conditional Rezonings, this application must be accompanied by a Preliminary Site Plan and supporting information specifying the actual use(s) and any rules, regulations or conditions that, in addition to predetermined ordinance requirements, will govern the development and use of the property.  Site Plan Review Application must be attached to this application for Conditional Rezonings  Office Use Only, DEVID#
Signature of Applicant / Pate	



Per NCGS 160A-383, zoning regulations shall be made in accordance with an adopted comprehensive plan and any other officially adopted plan that is applicable. The Planning Board shall advise and comment on whether the proposed amendment is consistent with "The Graham 2035 Comprehensive Plan" and any other officially adopted plan that is applicable. The Planning Board shall provide a written recommendation to the City Council that addresses plan consistency and other matters as deemed appropriate by the Planning Board, but a comment by the Planning Board that a proposed amendment is inconsistent with "The Graham 2035 Comprehensive Plan" shall not preclude consideration or approval of the proposed amendment by the City Council.

### Riverbend Business (RZ2010)

### Type of Request Rezoning

### **Meeting Dates**

Planning Board on January 19, 2021 City Council on February 9, 2021

I move to <b>recommend APPROVAL</b> of the application as presented.
I move to recommend DENIAL.
The application <b>is consistent</b> with <i>The Graham 2035 Comprehensive Plan</i> .
The application is not fully consistent with <i>The Graham 2035 Comprehensive Plan</i> .
The action is reasonable and in the public interest for the following reasons:
This report reflects the recommendation of the Planning Board, this the 19 <sup>th</sup> day of January, 2021.
Attest:
Dean Ward, Planning Board Chairman
Debbie Jolly, Secretary



**Truby Apartments (CR2006)** 

Type of Request: Conditional Rezoning

**Meeting Dates** 

Planning Board on January 19, 2021 City Council on February 9, 2021

#### **Contact Information**

Travers Webb <u>trav93@icloud.com</u>, 336-414-7777 619 E Harden Street, Graham NC 27253

### **Summary**

This is a request to rezone the subject property from I-1 to CMXR (Conditional Mixed Use Residential). The application is for 22 buildings, with 24 units per building for a total of 1056 bedrooms. A list of proposed conditions was included:

- 1.) Access via Truby and an easement
- 2.) Meet all TRC/NCDOT/Etc standards
- 3.) Meet Graham multifamily standards
- 4.) Include office, clubhouse, pool, recreation areas
- 5.) Three story, mix of one, two, and three bedrooms



### **Project Name**

Truby Apartments (CR2006)

#### Location

**Truby Drive** 

GPIN: 8894453334

### Size

Approx. 52 acres

### **Proposed Density**

10 DU/acre

### **Current Zoning**

Light Industrial (I-1)

### **Proposed Zoning**

Conditional Mixed-Use Residential (CMXR)

### **Surrounding Zoning**

CMXR, I-2, I-1, Haw River's Jurisdiction

### **Surrounding Land Uses**

Truck Stop, Haw River, vacant land.

Staff Recommendation

Denial, pending clarification

The TRC is currently reviewing the site plan for comments, which will be completed prior to the Planning Board meeting. However, the TRC noted that existing downstream sewer capacity is insufficient for the development at the Haw River Pump Station. Additionally, there are capacity concerns from NCDOT and the TRC for traffic considerations due to congestion on Jimmie Kerr Road. The TRC recommends denying this item until such time as these issues have been fully evaluated by the City and addressed by the developer.

### Conformity to the Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

**Development Type: Interchange Regional Node** 

### **Applicable Policies and Recommendations**

Strategy 2.3.1 Facilitate Focused Development Incentivize pedestrian-oriented nodal development consistent with this plan by incentivizing smart growth development. The City could choose to utilize some of the following methods; Expedited permit review, deferred tax payments, covering some building expenses, Low-interest loans, providing infrastructure, flexible and innovative regulations, Small area plans. Additional density in the vicinity of the interchanges may result in more focused development patterns with less sprawl. However, traffic patterns in this location are already troublesome and the construction of such a large apartment complex here may result in additional congestion concerns.

Strategy 4.3.1 Land Use Patterns Promote development of efficient land use patterns to allow continued quality and efficiency of water systems. Discourage the extension of water service into areas that are not most suitable for development. Water and sewer services already exist in this area. Are no extensions of the existing public sewer main, however this would be installed by the developer and be a small fraction of the maintenance costs for a single-family residential development of comparable size. There is limited pump station capacity downstream from this site, and the developer may enter into an agreement to participate in the upfit of that pump station.

### Interchange Regional Node

**Description of Development Type** 

Like the downtown regional node, interchange nodes serve a market within and beyond the extent of Graham's planning area.

### **Appropriate Form**

0.3 to 0.5 FAR

#### **Desired Pattern**

Industrial districts should have limited setbacks between the front of the property line and adjacent industrial uses in order to use land and infrastructure efficiently. These uses should be heavily buffered from residential neighborhoods, parks and open space, and streams. Such areas should follow orderly development patterns and seek to maintain minimal adverse environmental impacts.

Policy 5.1.1: **Housing variety** Encourage a mix of housing types within Graham to increase choice. These can include single family dwelling units, multifamily dwelling units, small units, pre-fabricated homes, co-housing, and clustered housing. *This multifamily development will provide additional housing choice for those residing or wishing to reside in Graham.* 

### **Staff Recommendation**

Based on *The Graham 2035 Comprehensive Plan* and the *City of Graham Development Ordinance*, and the developments compliance with the Graham Development Ordinance, staff **recommends Denial** of the Conditional Rezoning. However, if the Council issues approval, it should be **with the following conditions(s):** 

 All recommended, and required, improvements of a Traffic Impact Analysis be constructed by the developer. • The developer will upfit the Haw River Pump Station to City specifications to handle the additional flow, with the ability of City Staff to upfit the proposed sizing at material cost.

The following supports this recommendation:

While proposed project is in conformity with infill development (Policy 2.2.1) and housing variety (Policy 5.1.1) of the Graham Comprehensive Plan 2035, the capacity issues for traffic congestion and sanitary sewer must be solved before approval can be issued for this project.



# Application for REZONING or CONDITIONAL REZONING

P.O. Drawer 357 201 South Main Street Graham, NC 27253 (336) 570-6705 Fax (336) 570-6703 www.cityofgraham.com

This application is for both general district rezonings and conditional rezonings. Applications are due on the 25<sup>th</sup> of each month. Applicants are encouraged to consult with the *City of Graham Development Ordinances* and the City Planner.

Site 152813	Proposed Rezoning or Conditional Rezoning
Street Address: NAPO. TRUBY DEIVE         Tax Map#: 152813       GPIN: 889445 3334         Current Zoning District(s):       R-7       R-9       R-12       R-15       R-18         R-MF       R-G       C-R       C-MXR	Proposed Zoning District(s):         □ R-7       □ R-9       □ R-12       □ R-15       □ R-18         □ R-MF       □ R-G       ☑ C-R       □ C-MXR         □ B-1       □ B-2       □ B-3       □ C-B       □ C-MXC         □ O-I       □ C-O-I       □ I-1       □ I-2       □ C-I
B-1 B-2 B-3 C-B C-MXC O-I C-O-I I-1 I-2 C-I  Overlay District, if applicable: Historic S Main St/Hwy 87 E Harden St/Hwy 54  Current Use:	Describe the purpose of this rezoning request. For Conditional Rezonings, also specify the actual use(s) intended for the property (from Sec. 10.135 Table of Permitted Uses) along with other descriptive or pertinent information, such as number of dwelling units, type of multifamily development, square footage and number of buildings:
Total Site Acres: 55 ±  Property Owner: ZND PRETNERS I.C.	Please See Altached
Mailing Address: 2555 ST. JAMES DEIVE #403 City, State, Zip: SOUTHPORT NC 28461	Conditions
Applicant	
Property Owner Other	
Name: John Burton Mailing Address: @ 2489 Willonsha Count	
City, State, Zip: Burlington NC 27215  Phone # 336 - 229 - 2273  Email: 5 Ohn. Burlow B Bunton LS. Low	For Conditional Rezonings, this application must be accompanied by a Preliminary Site Plan and supporting information specifying the actual use(s) and any rules, regulations or conditions that, in addition to predetermined ordinance requirements, will govern the development and
I have completed this application truthfully and to the best of my ability	use of the property.  Site Plan Review Application must be attached to this application for Conditional Rezonings
Signature of Applicant Date	Office Use Only. DEVID#



## Application for SITE PLAN REVIEW

P.O. Drawer 357 201 South Main Street Graham, NC 27253 (336) 570-6705 Fax (336) 570-6703 www.cityofgraham.com

A site plan must be approved before any building, structure or parking facility is constructed, installed, expanded or extended. Also, several types of development activity require a preliminary site plan as part of the application process, including conditional rezonings, multifamily development, manufactured home parks and telecommunications towers. When completing this application, applicants are encouraged to consult with the *City of Graham Development Ordinances* and the City Planner for the requirements specific to the development.

Site	Proposed Development
Street Address: Unaddressed Truby Drive	Project Name: Truby Deira Apartments
Tax Map#: 131432 GPIN: 88944533334	Proposed Zone (if applicable):
Current Zone(s): R-MF R-G Other R Cond.  O-I B-1 B-2 B-3 N-1 1-2  Overlay District, if applicable: Historic S Main St/Hwy 87 E Harden St/Hwy 54  Current Use: Vacant - Woods  Property Owner: Temby Deve Robby, LC  Mailing Address: 1360 Truby Deve  City, State, Zip: How Rives Nc 27258  Phone #	Proposed Use(s) (from Sec. 10.135 Table of Permitted Uses): MF - 22 THEE SOLY BUILDING  Brief description, including information such as number of dwelling units, type of multifamily development, size and number of buildings, and other descriptive information:  22 Bldgs - 24 wats - 1056  BEDESOMS - SCEKING  BEZONE FROM I-1 to CR
Service and the service and th	Site Plan Checklist
Applicant and Project Contact  Name: The LEARS GROW Ro  □ Property Owner □ Engineer/Surveyor  Other □	This application must be accompanied by a site plan, which may include one or more sheets to provide sufficient detail for review. See the back of this application for a checklist of items that should be shown on the site plan, as applicable.  Other Requirements
Mailing Address: 505 E. DAVIS STREET  City, State, Zip: BURLINGTON NC 27215  Phone # 336 - 227 - 8724	NCDOT Driveway Permit, if a new or relocated driveway is proposed on a NCDOT road, or for existing driveways if the use of the property is changing
Email: chuffine 0800 gmail.com	NCDOT 3-Party Encroachment Agreement, if things such as a sidewalk or utility connection is proposed in the right-of-way
I hereby make application for review of a	Flood Elevation Certificate, if there is Special Flood Hazard  Area near the development
Preliminary Final Site Plan.  I have completed this application truthfully and to the best of	Floodplain Development Permit, if development is proposed in a Special Flood Hazard Area
my ability. I have prepared the site plan in accordance with the Site Plan Checklist and have submitted the required plans.	Stormwater Permit, if one or more acres is disturbed
Clare D. Hupe: 12-23-2020	Erosion Control Permit from the NC Dept. of Environment and Natural Resources if the land disturbing activity exceeds one acre
Signature of Applicant Date	FOR OFFICE USE ONLY
SUBMIT 4 COPIES AND 1 PDF OF THE SITE PLAN	DEVID# Fee \$

### Truby Drive Apartments - Proposed Conditional Zoning Conditions

### (draft 12-23-2020)

The following conditions are proposed with the conditional zoning request for the: 55 Acre Parcel ID 8894453334 located in Graham, Alamance County, North Carolina.

- 1) Access to the project will be from the existing public right of way at Truby Drive and via improvements within the existing easement as referenced on the attached site plan and submitted plat of easement. A street section within the access easement will be paved and not less than 26' wide with provisions for resident traffic and safety vehicles.
- The project proposes to comply with the City of Graham technical review process including obtaining a technical review committee approval and obtaining proper water, sanitary sewer, erosion control, NCDOT and stormwater permits.
- 3) The project proposes to conform to the current City of Graham development ordinance as published as it pertains to density, open space, landscaping and buffering requirements for Multi-family developments and as shown on the attached site plan.
- 4) The project proposes to provide an onsite office, clubhouse, pool, recreational areas, and walking trails similar to those presented on the attached conditional zoning plan submitted with these conditions.
- 5) Proposed Use as follows:
  - 22 Three Story Multifamily Buildings with the following distribution:

24 units per building

528 units

Unit Distribution:

1 bedroom 25% = 132 Bedrooms

2 bedroom 50% = 528 Bedrooms

3 bedroom 25% = 396 Bedrooms

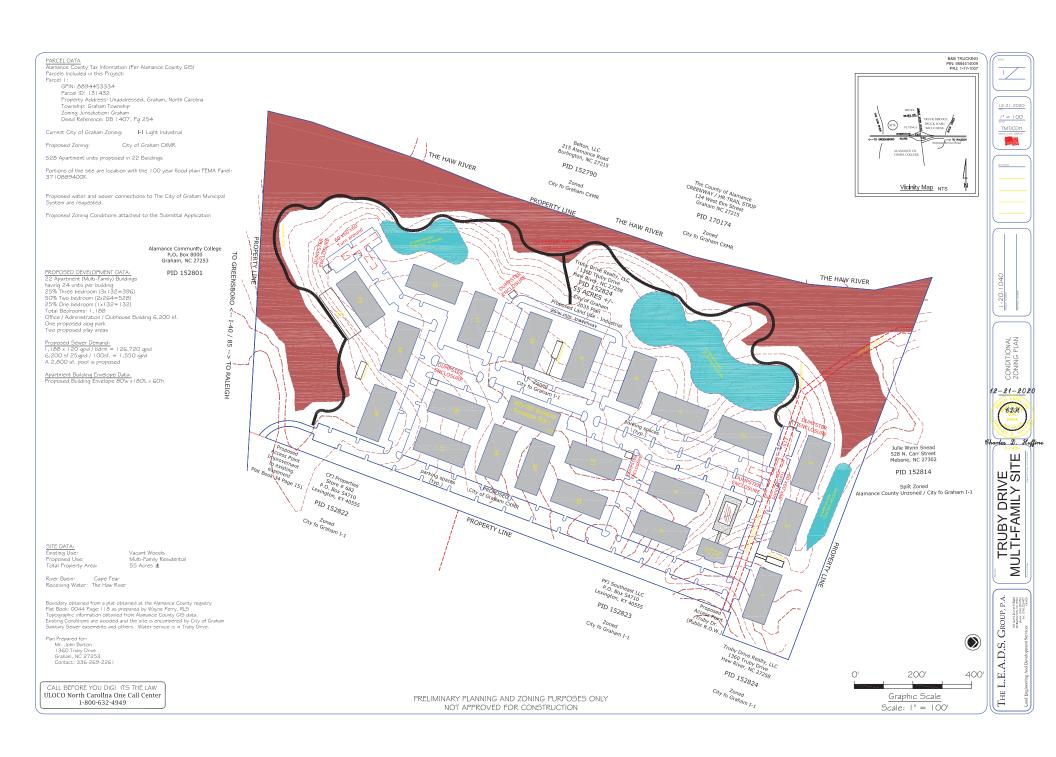
1056 total Bedrooms

1 Multi-use accessory building for office, pool, fitness, administrative use

1 Pool

Outdoor passive recreation amenities

Outdoor active recreation amenities





Per NCGS 160A-383, zoning regulations shall be made in accordance with an adopted comprehensive plan and any other officially adopted plan that is applicable. The Planning Board shall advise and comment on whether the proposed amendment is consistent with "The Graham 2035 Comprehensive Plan" and any other officially adopted plan that is applicable. The Planning Board shall provide a written recommendation to the City Council that addresses plan consistency and other matters as deemed appropriate by the Planning Board, but a comment by the Planning Board that a proposed amendment is inconsistent with "The Graham 2035 Comprehensive Plan" shall not preclude consideration or approval of the proposed amendment by the City Council.

Truby Apartments (CR2006)

**Type of Request** 

**Conditional Rezoning** 

**Meeting Dates** 

Planning Board on January 19, 2021 City Council on February 9, 2021

I move to <b>recommend APPROVAL</b> of the application as presented.
I move to recommend DENIAL.
<ul> <li>☐ The application is consistent with The Graham 2035 Comprehensive Plan.</li> <li>☐ The application is not fully consistent with The Graham 2035 Comprehensive Plan.</li> </ul>
The action is reasonable and in the public interest for the following reasons:
This report reflects the recommendation of the Planning Board, this the 19 <sup>th</sup> day of January, 2021.
Attest:
Dean Ward, Planning Board Chairman
Debbie Jolly, Secretary



**Albright Carport (CR2007)** 

Type of Request: Conditional Rezoning

**Meeting Dates** 

Planning Board on January 19, 2021 City Council on February 9, 2021

### **Contact Information**

Jane Albright

Janeygal1@mac.com, 775-247-4451 231 S Marshall Street, Graham NC 27253

### **Summary**

This is a request to rezone the subject property from R-7 to CR. The application is to reduce the restriction on an accessory structure in the front and side yard areas, to allow for the construction of a carport. However, as there are many other residences in the R-7 district with similar circumstances, staff recommends a change to the regulations rather than a change to this singular lot.



**R-7** 

### **Project Name**

Albright Carport (CR2007)

### Location

231 S Marshall St

GPIN: 8884230039

### Size

Approx. 0.43 acres

### **Proposed Density**

2 DU/Acre

### **Current Zoning**

R-7

### **Proposed Zoning**

Conditional Residential (CR)

### **Surrounding Zoning**

B-2, R-7

### **Surrounding Land Uses**

Commercial, Residential

### **Staff Recommendation**

Deny

### Conformity to the Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

**Development Type: Downtown Residential** 

### **Applicable Policies and Recommendations**

Policy 3.1.3 **Parking Behind Buildings** Encourage off-street parking to be located in the rear of new commercial buildings with accessed provided by alleys. *While this is specific to commercial buildings, the principles behind it also apply to residential structures.* 

**Downtown Residential Transportation** It is desirable that automobile parking be located on the street, and in garages set back from the front of the home. Where public right-of-way widths permit, street reconstruction projects should include sidewalks on both sides of the street. Street trees should be planted at 30-40 foot intervals between the curb and the sidewalk. Textured crosswalks and other traffic-calming facilities will increase the safety of pedestrians and bicyclists.

### **Description of Development Type**

**Downtown Residential** 

### **Development Toolkit Checklist**

Located near a major thoroughfare

For single family residential and duplexes

Characteristics include porches, sidewalks, street trees, and garages setback from the front of the home

Density of 3-6 DU/acre

New homes should consider adjacent lot sizes and building orientations

### **Staff Recommendation**

Based on *The Graham 2035 Comprehensive Plan* and the *City of Graham Development Ordinance*, and the developments compliance with the Graham Development Ordinance, staff **recommends Denial** of the Conditional Rezoning.

The following supports this recommendation:

The proposed project is not in conformity with Downtown Residential Transportation, nor Policy 3.1.3 Parking Behind Buildings of the Graham Comprehensive Plan 2035.

Call pro albight to putor orestit carl Application for 1775 247 445 / P.C. 201 South



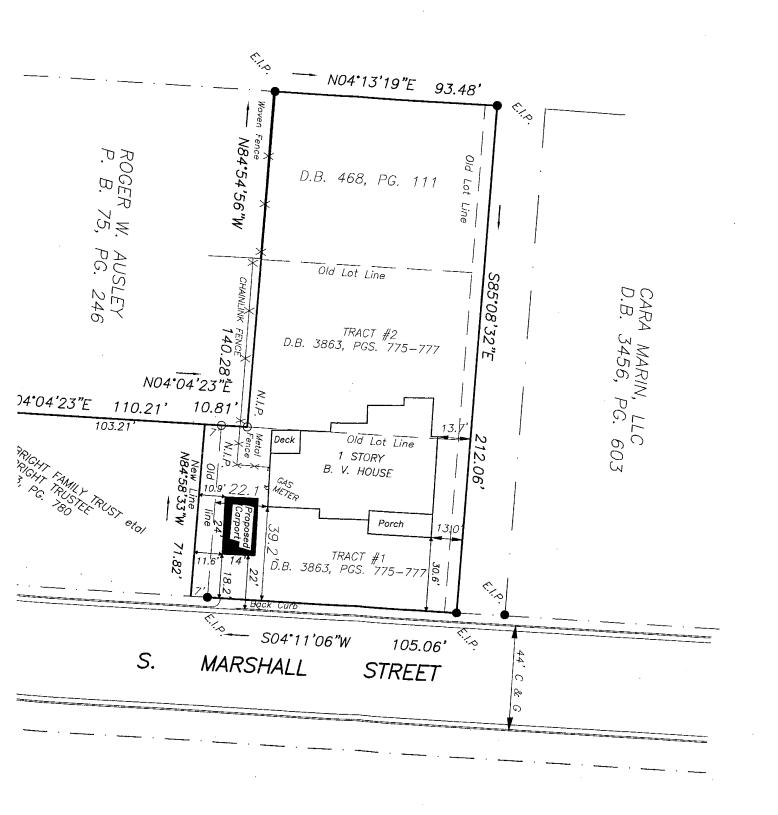
# Application for REZONING or CONDITIONAL REZONING

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This application is for both general district rezonings and conditional rezonings. Applications are due on the 25<sup>th</sup> of each month. Applicants are encouraged to consult with the *City of Graham Development Ordinances* and the City Planner.

Site	Proposed Rezoning or Conditional Rezoning
Street Address:       23   MARSHALL STREET         Tax Map#:       146 18 2 GPIN: 88 8 42 3 0 € 3 9         Current Zoning District(s):       R-7 R-9 R-12 R-15 R-18         R-7 R-9 R-12 R-15 R-18       R-MF R-G C-R C-MXR         B-1 B-2 B-3 C-B C-MXC       C-MXC         O-I C-O-I I-1 I-2 C-I       C-I         Overlay District, if applicable:       Historic S Main St/Hwy 87 E Harden St/Hwy 54         Current Use:       RESTAGNETAL	Proposed Zoning District(s):  R-7 R-9 R-12 R-15 R-18  R-MF R-G C-R C-MXR  B-1 B-2 B-3 C-B C-MXC  O-I C-O-I I-1 I-2 C-I  Describe the purpose of this rezoning request. For Conditional Rezonings, also specify the actual use(s) intended for the property (from Sec. 10.135 Table of Permitted Uses) along with other descriptive or pertinent information, such as number of dwelling units, type of multifamily development, square footage and number of buildings:
Total Site Acres:  Property Owner: JANE ALBRIGHT  Mailing Address: 231 S. MARSHALL ST.  City, State, Zip: GRAHAM, N.C. 27253  Applicant	Accessory structure placed in front and side yard.
Application for Conditional Rezoning may only be initiated by the owner of a legal interest in all affected property, any person having an interest in the property by reason of written contract with owner, or an agent authorized in writing to act on the owner's behalf. If the applicant for Conditional Rezoning is other than the Property Owner, documentation in compliance with the preceding statement must be provided in order for this application to be complete.  Name:   Mailing Address:   Name:   Marskell Statement Marsk	8
City, State, Zip: Graham NG 27253  Phone # 775 - 747 - 445/  Email: Janeygal I @ mac-com  I have completed this application truthfully and to the best of my ability.  Jane All 12-22-20	For Conditional Rezonings, this application must be accompanied by a Preliminary Site Plan and supporting information specifying the actual use(s) and any rules, regulations or conditions that, in addition to predetermined ordinance requirements, will govern the development and use of the property.  Site Plan Review Application must be attached to this application for Conditional Rezonings
Signature of Applicant Date	Office Use Only. DEVID# (2007

### CENTRAL CAROLINA BANK AND TRUST D.B. 479, PG. 270





Per NCGS 160A-383, zoning regulations shall be made in accordance with an adopted comprehensive plan and any other officially adopted plan that is applicable. The Planning Board shall advise and comment on whether the proposed amendment is consistent with "The Graham 2035 Comprehensive Plan" and any other officially adopted plan that is applicable. The Planning Board shall provide a written recommendation to the City Council that addresses plan consistency and other matters as deemed appropriate by the Planning Board, but a comment by the Planning Board that a proposed amendment is inconsistent with "The Graham 2035 Comprehensive Plan" shall not preclude consideration or approval of the proposed amendment by the City Council.

Albright Carport (CR2007)

Type of Request

**Conditional Rezoning** 

**Meeting Dates** 

Planning Board on January 19, 2021 City Council on February 9, 2021

I move to <b>recommend APPROVAL</b> of the application as presented.
I move to <b>recommend DENIAL</b> .
The application is consistent with <i>The Graham 2035 Comprehensive Plan</i> .
The application is not fully consistent with <i>The Graham 2035 Comprehensive Plan.</i>
The action is reasonable and in the public interest for the following reasons:
This report reflects the recommendation of the Planning Board, this the 19 <sup>th</sup> day of January, 2021.
Attest:
Dean Ward, Planning Board Chairman
Debbie Jolly, Secretary



Text Amendment for: Section 10.245 Area, Height, and Yard Regulations to change the

setbacks for the R-7 Yard Depth **Type of Request:** Text Amendment

**Meeting Dates** 

Planning Board on January 19, 2021 City Council on February 9, 2021

### **Contact Information**

Nathan Page 201 S Main Street, Graham NC 27253 npage@cityofgraham.com, (336) 570-6705

### **Summary**

Staff has applied for an amendment to our Development Ordinance to reduce the front yard setback to 15 feet, as well as the side yard setback to 5 feet for the R-7 Zoning District.

Prior to 1958, there were not required front yards, at which time the front yard was set to 25' for most residential properties. This created a number of non-conforming structures, primarily located on lots which are now zoned R-7, as those typically coincide with the older housing stock in the City.

In 1967, the front yard setback was enlarged to 30', for the R-7 district, where it has remained today. However, this causes a significant number of existing structures to not be compliant with City of Graham regulations, preventing the construction of a small covering over the front door or other structure that would infringe

### **Project Name**

Residential Setbacks (AM2005)

Location city-wide

Current Zoning not applicable

Proposed Zoning not applicable

Overlay District not applicable

<u>Staff Recommendation</u> Approval

upon the existing setbacks. In some cases, more than 50% of the structure is within this setback, most often in the vicinity of Oneida Mill.

Staff believes that a 15 foot front- yard setback would be sufficient for all city-required infrastructure. However, it is recommended that the existing "Note 9" be removed if this amendment is approved, as it would have homes within 5 feet of the front property line, which may be difficult for the installation of necessary utility and transportation connections.

The following amendments to the Development Ordinance are proposed:

### **Existing Language:**

### Section 10.245 Area, Height, and Yard Regulations

		Minimum Yard Size (Feet From Property Line)		
Zoning District	Yard Depth Front	Side Yard Width	Side Yard Width Abutting Street	Rear Yard Depth
R-18 (See Section 10.249)	40 (See Note 9)	15	20 (See Note 2)	20 (1)(2)(2a)
R-15 (See Section 10.249)	40 (See Note 9)	10	20 (See Note 2)	20 (1)(2)(2a)
R-12 (See Section 10.249)	30 (See Note 9)	10	20 (See Note 2)	20 (1)(2)(2a)
R-9	30 (See Note 9)	8	15 (See Note 2)	20 (1)(2)(2a)
R-7	30 (See Note 9)	8	15 (See Note 2)	20 (See Notes 1,2, and 2a)
R-MF	30 for single family and two family dwellings; 25 for multi-family dwellings (See Note 9)	8 for single- family and two family dwellings. For multifamily, 25 feet minimum, see Sec. 10.247	15 for single- family and two family dwellings. For multifamily, 25 feet minimum, see Sec. 10.247	20 for single-family and two-family dwelling; (See Notes 1,2, and 2a) For multi-family, 25 feet minimum, see Sec. 10.247.
R-G (See Notes 3, 9)	30 for single family and two family dwellings; 25 for multi-family dwellings (See Note 9)	8 for single and two family dwellings. For multifamily, see Sec. 10.247	15 for single and two family dwellings. For multifamily, see Sec. 10.247	20 for single and two family dwelling (See Notes 1,2, and 2a; For multifamily, see Sec. 10.247

Note 9. On any street except South Main Street (North Carolina Highway 87), Harden Street (North Carolina Highway 54), Elm Street, Hanover Road, East Gilbreath Street, Pine Street. South Maple Street to Gilbreath Street, and South Marshall Street, the minimum required front yard depth shall be 10 feet less than shown herein if:

- a. The average front yard depth of the two closest dwellings fronting on the same side of the street and within 500 feet of the lot in question is 10 or more feet less than the indicated minimum front yard depth, or
- b. The average front yard depth of all dwellings fronting on the same street and within 500 feet of the lot in question is 10 or more feet less than the indicated minimum front yard depth.

### **Proposed Language:**

Section 10.245 Area, Height, and Yard Regulations

	, - 2	Minimum Yard Size (Feet From Property Line)		
Zoning District	Yard Depth Front	Side Yard Width	Side Yard Width Abutting Street	Rear Yard Depth
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R-7	15 (See Note 9)	5	15 (See Note 2)	20 (See Notes 1,2, and 2a)
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Note 9. (reserved)

### Conformity to The Graham 2035 Comprehensive Plan and Other Adopted Plans

**Develop a compact, mixed-use, and focused pattern of growth.** Graham will focus compact development in well-defined areas in order to increase the viability of regional transit, preserve open space, rural areas, and environmentally sensitive lands, efficiently provide public services and infrastructure, and promote infill development and redevelopment. *The relaxation of the setbacks will likely lead to more neighborhood diversity and larger structures built on existing lots.* 

**Strategy 2.3.1 Facilitate Focused Development.** Incentivize pedestrian-oriented nodal development consistent with this plan by incentivizing smart growth development... *The requirement for large setbacks may have a negative effect on the construction of smart growth neighborhoods, while also increasing the existing number of nonconforming structures which are costlier to insure and rebuilt.* 

All

<u>Development Type</u> All

**Policy 4.3.1 Land Use Patterns.** Promote development of efficient land use patterns to allow continued quality and efficiency of water systems. Discourage the extension of water service into areas that are not most suitable for development. *The reduction in required yards may allow for more dense development, allowing for more efficient water supply systems.* 

### **Applicable Planning District Policies and Recommendations**

• Not applicable; city-wide.

### **Staff Recommendation**

Based on *The Graham 2035 Comprehensive Plan*, other jurisdictions and best practices, staff recommends **approval** of the text amendment. The following supports this recommendation:

 The 2035 Plan, in Strategy 2.3.1, as well as Policy 4.3.1, recommends reducing setback requirements for R7 lots.



Per NCGS 160A-383, zoning regulations shall be made in accordance with an adopted comprehensive plan and any other officially adopted plan that is applicable. The Planning Board shall advise and comment on whether the proposed amendment is consistent with "The Graham 2035 Comprehensive Plan" and any other officially adopted plan that is applicable. The Planning Board shall provide a written recommendation to the City Council that addresses plan consistency and other matters as deemed appropriate by the Planning Board, but a comment by the Planning Board that a proposed amendment is inconsistent with "The Graham 2035 Comprehensive Plan" shall not preclude consideration or approval of the proposed amendment by the City Council.

R-7 Setbacks (AM2005)

Type of Request

**Text Amendment** 

**Meeting Dates** 

Planning Board on January 19, 2021 City Council on February 9, 2021

I move to <b>recommend APPROVAL</b> of the application as presented.
I move to <b>recommend DENIAL</b> .
☐ The application <b>is consistent</b> with <i>The Graham 2035 Comprehensive Plan</i> .
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This report reflects the recommendation of the Planning Board, this the 19 <sup>th</sup> day of January, 2021.
Attest:
Dean Ward, Planning Board Chair
Debbie Jolly, Secretary