

City of Graham Planning Board

Meeting Agenda

November 21st, 2023, at 6:30 PM Council Chambers, Graham City Hall

- 1. Meeting called to order.
- 2. Roll Call and confirmation of quorum.
- 3. Pledge of allegiance and moment of silence or invocation.
- 4. Overview of board and general meeting rules.
- 5. Approval of the October 17, 2023, meeting minutes.
- 6. New Business:
 - a. CR2304 Rogers Springs Phase 4
 - b. SUP2302 616 Hollow Street Group Home
- 7. Public comment on non-agenda items.
- 8. Staff comment.
- 9. Adjournment.



PLANNING BOARD MINUTES Tuesday, October 17, 2023

The Planning & Zoning Board held its regular meeting on Tuesday, October 17, 2023. Members present were Tony Bailey, Chad Huffine, Michael Benesch, Jerome Bias, and John Wooten. Members absent were Dean Ward and James Stockert. Staff members present were Planner Cameron West and Planner Evan Workman.

- 1. Meeting called to order at 6:30 p.m.
- 2. Roll Call and confirmation of quorum.
- 3. Pledge of allegiance and moment of silence or invocation.
- 4. Overview of board and general meeting rules.
- 5. In the absence of Chair Dean Ward, and with the appointment of John Wooten as Vice Chair being unofficial due to procedural error, Chad Huffine moved to nominate John Wooten for temporary Chair. Seconded by Michael Benesch. All members voted Aye.
- 6. Approval of the meeting minutes for the September 19, 2023 regular meeting of the Planning Board. Cameron West noted that James Stockert had commented to correct the meeting minutes as he had made the motion to approve AM2301 to send to Council for further review. Jerome Bias moved that the minutes be approved with this correction, Tony Bailey seconded. All voted Aye.

7. New Business:

A. CR2303- Conditional Rezoning- Cameron West presented the staff report for CR2303-This is a request to rezone 7.8 acres at Sunset Drive (GPINs: 8884806770, 8884818184, and 8884808737) from R-7 (High-Density Residential) and R-18 (Low-Density Residential) to C-R (Conditional Residential) in order to construct at least 42 Townhomes. Amanda Hodierne 804 Green Valley Dr St.200. spoke on behalf of the proposal presenting an overview of the project to the board. After the presentation and questions from the Board Michael Benesch moved to close the public hearing, seconded by Chad Huffine. All voted Aye. The Board deliberated and decided to recommend approval with conditions that: show the distance between the buildings to ensure they are at least 20' apart in order to meet the minimum storm pipe easement requirement, a change to a buffer for a section on the property line bordering parcel #147609 would need to change from a Type D to a Type C buffer, that the utilities would need to be public even though the roadways are private, sidewalks be installed along the full frontage of Sunset Drive, and no buffer along the Duke Power easement through the property would be required. The motion to recommend the approval with conditions and move it on to Council for further review was made by John Wooten, seconded by Michael Benesch. All members voted



Aye.

- 8. Public comment on non-agenda items- No comments.
- 9. Staff comments- No Staff comments.
- 10. Adjournment- Michael Benesch made a motion to adjourn. Seconded by Tony Bailey. All vote aye. Meeting Adjourned at 7:28 p.m.

Respectfully submitted this day 18th of October 2023, Evan Workman



Rogers Springs Phase 4 (CR2304)

Type of Request: Conditional Rezoning

Meeting Dates

Planning Board on November 21, 2023 City Council on December 12, 2023

Contact Information:

Clayton Properties Group Inc. 10130 Perimeter Way, Suite 100, Charlotte, NC 28216 (980) 446-3336 plawler@boman.com & agonzalez@bowman.com

Summary

This is a request to rezone 53.904 acres of property from R-18 (Low-Density Residential) to C-R (Conditional Residential) for the purpose of extending the 4th phase of Rogers Springs to construct an additional 92 single-family homes. The site plans to connect public roadways, water, and sewer through the existing phases of Rogers Springs. The property is mostly inside of the Suburban Residential future land use zone while the area near the river makes up the Rural Residential area which cant be built upon due to it being in the floodway. The future land use plan notes that principal uses in the Suburban Residential zone predominately are made up with detached single family homes and the appropriate density is 3-6 dwelling units per acre. The development comes in below the appropriate density of 161-318 units.



Location

Near Mayfield Drive, off of Rogers Road

GPINs:

8882178503

Current Zoning

R-18 (Single Family Residential)

Proposed Zoning

C-R (Conditional Residential)

Overlay District

N/A

Surrounding Zoning

R-18, and R-9

Surrounding Land Uses

Single Family, Vacant

Size

53.904 Acres

Public Water & Sewer

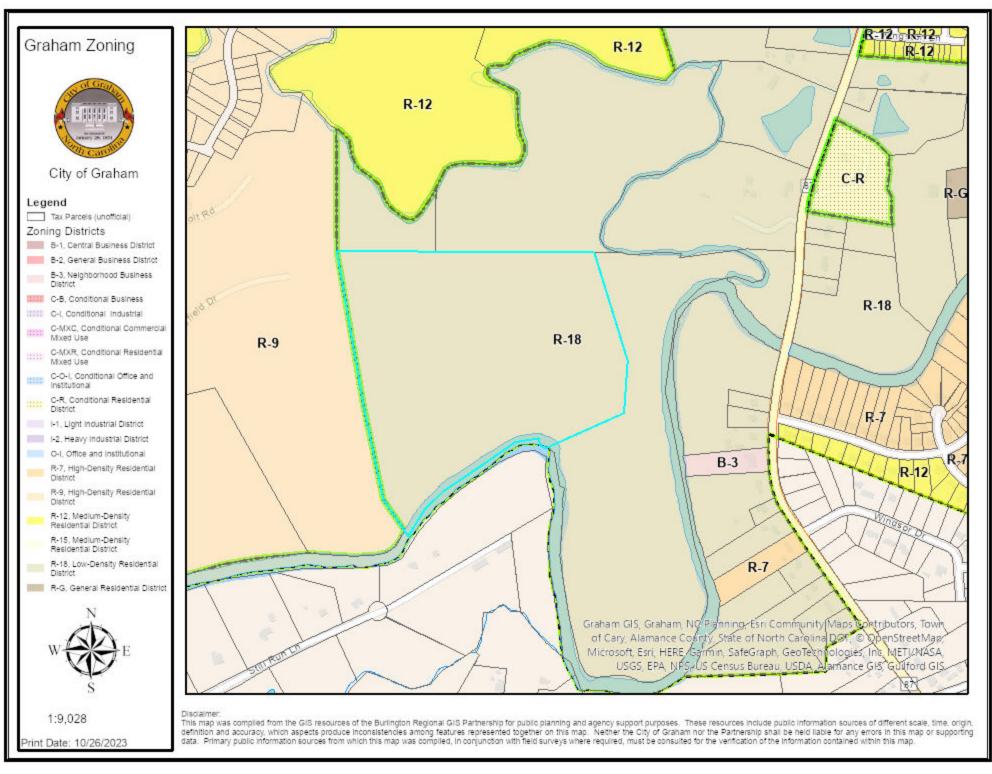
Yes

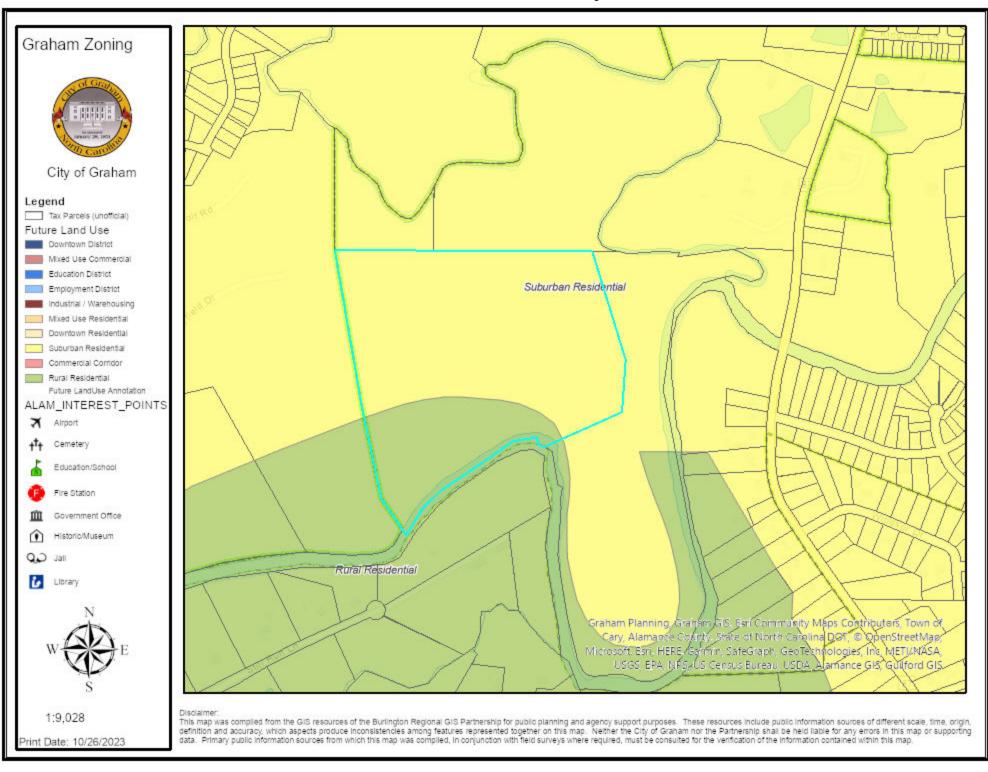
Floodplain

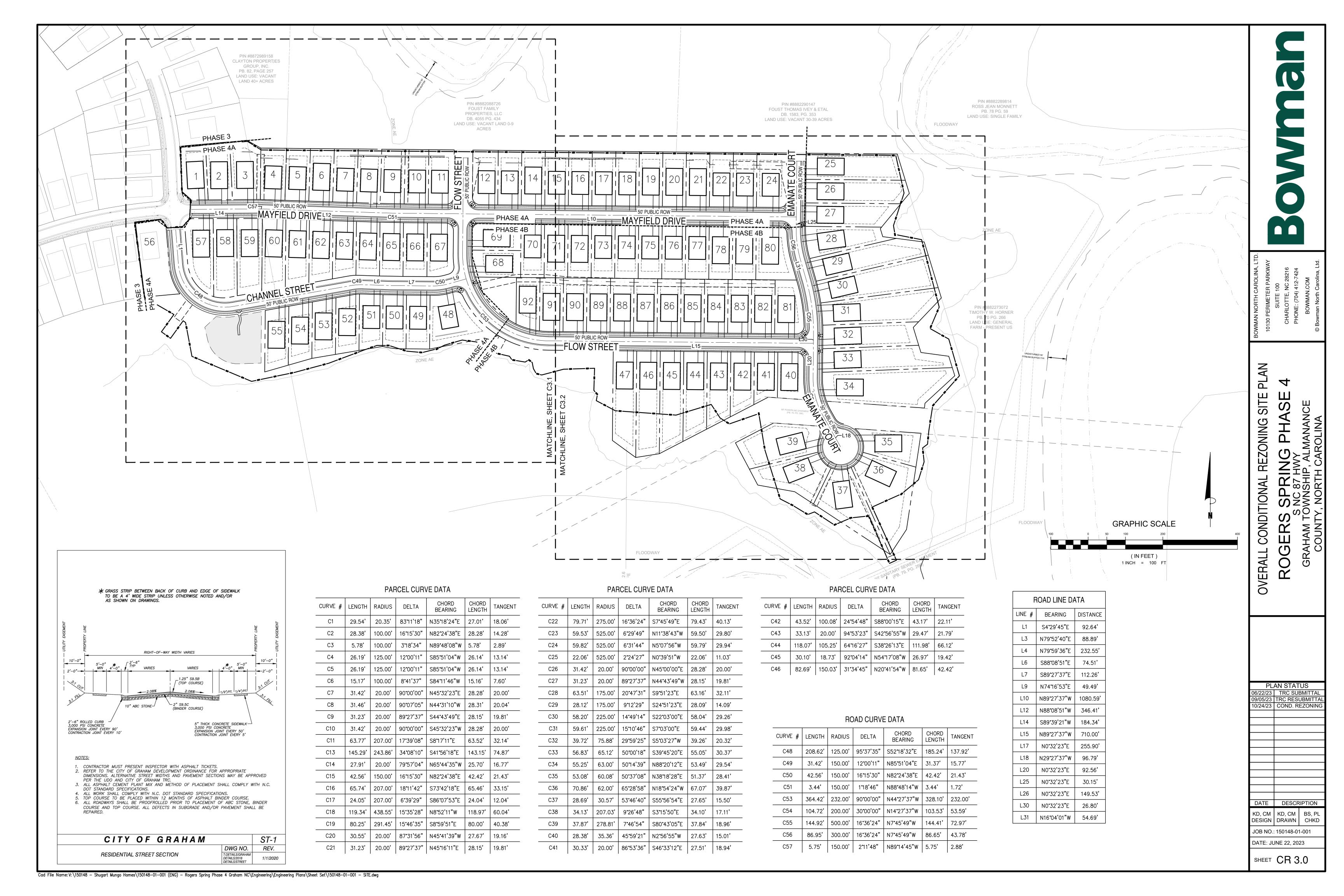
Yes

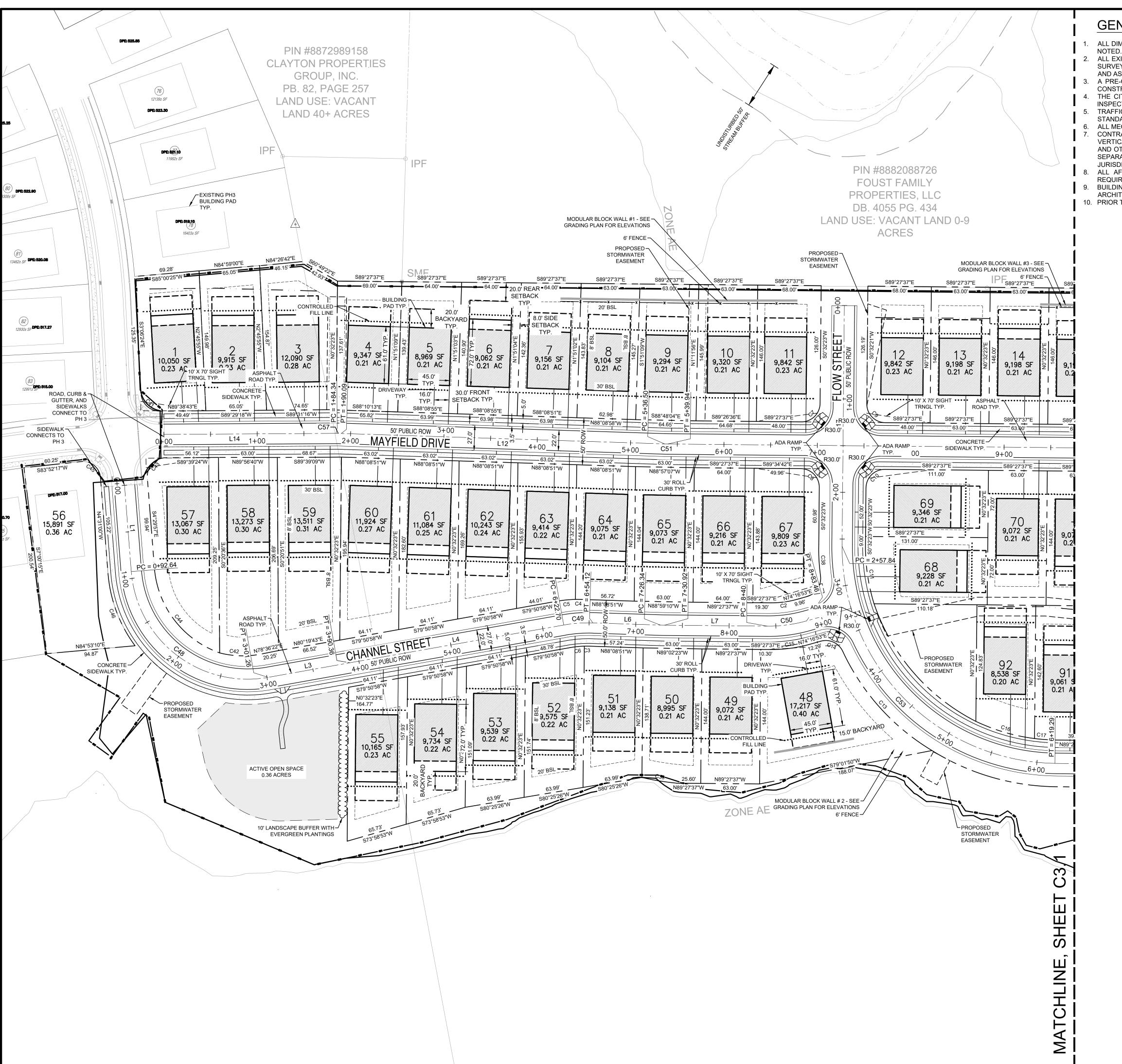
Staff Recommendation

Approval









Cad File Name: V: \150148 - Shugart Mungo Homes\150148-01-001 (ENG) - Rogers Spring Phase 4 Graham NC\Engineering\Engineering Plans\Sheet Set\150148-01-001 - SITE.dwg

GENERAL SITE NOTES

- 1. ALL DIMENSIONS SHOWN ARE TO THE FACE OF CURB, PROPERTY LINE OR CENTERLINE OF STRIPING UNLESS OTHERWISE
- 2. ALL EXISTING EASEMENTS, RIGHTS-OF-WAY, AND LOT LINES MAY NOT BE SHOWN. REFER TO THE ALTA/NSPS LAND TITLE SURVEY PREPARED BY <u>BOWMAN CONSULTING GROUP LTD.</u>, DATED <u>04/04/2023</u>, FOR COMPLETE BOUNDARY INFORMATION AND ASSOCIATED ENCUMBRANCES.
- 3. A PRE-CONSTRUCTION MEETING WITH THE CITY OF GRAHAM (TO BE ANNEXED) ENGINEER SHALL BE HELD PRIOR TO CONSTRUCTION COMMENCEMENT.
- 4. THE CITY OF GRAHAM (TO BE ANNEXED) SHALL BE GIVEN AT LEAST 48 HOURS NOTICE PRIOR TO PERFORMING ANY
- . TRAFFIC CONTROL SHALL BE IN ACCORDANCE WITH THE PROJECT PLANS, THE CURRENT EDITION OF THE NCDOT DESIGN STANDARDS AND THE LATEST MANUAL ON UNIFORM TRAFFIC CONTROL DEVICES (MUTCD).
- STANDARDS AND THE LATEST MANUAL ON UNIFORM TRAFFIC CONTROL DEVICES (MUTCD).

 6. ALL MECHANICAL EQUIPMENT TO BE ROOF MOUNTED AND SCREENED FROM HE STREET.

 7. CONTRACTOR TO PROVIDE AS-BUILTS OF ALL IMPROVEMENTS TO THE SITE. AS-BUILTS TO INCLUDE HORIZONTAL AND
- VERTICAL LOCATIONS OF ALL UNDERGROUND UTILITIES INCLUDING, BUT NOT LIMITED TO, PIPES, FITTINGS, STRUCTURES, AND OTHER APPURTENANCES. ELEVATIONS OF PIPES AT CROSSING POINTS MUST BE SUFFICIENT TO IDENTIFY MINIMUM SEPARATION OF UTILITIES. IN ADDITION TO THE AFOREMENTIONED CRITERIA AS-BUILTS MUST MEET ALL LOCAL AND JURISDICTIONAL REQUIREMENTS FOR CERTIFICATION OF CONSTRUCTION.
- . ALL AFFECTED SIDEWALKS, RAMPS AND CROSSWALKS, WILL BE BUILT AND INSPECTED TO MEET CURRENT ADA REQUIREMENTS.
- BUILDING SETBACK DIMENSIONS MEASURED TO OUTERMOST ARCHITECTURAL FEATURE. CONTRACTOR TO REFER TO ARCHITECTURAL PLANS FOR BUILDING DIMENSIONS.
- 0. PRIOR TO INSTALLATION, CONTRACTOR MUST VERIFY LOCATIONS OF LIGHT POLES, LANDSCAPING AND UTILITIES.

SITE SUMMARY TABLE		
SITE AREA		
	LAND USE:	SUBDIVISION
	SITE AREA:	53.90± AC.
	DISTURBED AREA:	30.2± AC.
	BUILT UPON AREA:	11.6± AC. (21.5%)
	ADDITIONAL BUA PER LOT:	630 SQ FT
	NUMBER OF LOTS:	92 LOTS
	MAXIMUM BUILT UPON AREA:	12.9± AC. (23.9%)
ZONING		
	JURISDICTION:	CITY OF GRAHAM (TO BE ANNEXED)
	ZONING:	CONDITIONAL RESIDENTIAL DISTRICT
	FRONT SETBACK:	30'
	SIDE SETBACK:	8'
	REAR SETBACK:	20'

OPEN SPACE CALCULATION

OPEN SPACE REQUIRED: 10% OF TOTAL SITE AREA 10% x 53.90 AC. = 5.39 AC.

OPEN SPACE PROVIDED: 0.36 AC. (ACTIVE OPEN SPACE)

5.03 AC. (UNDISTURBED OPEN SPACE)

TOTAL: 5.39 AC.

POWER POLE

STORM INLET

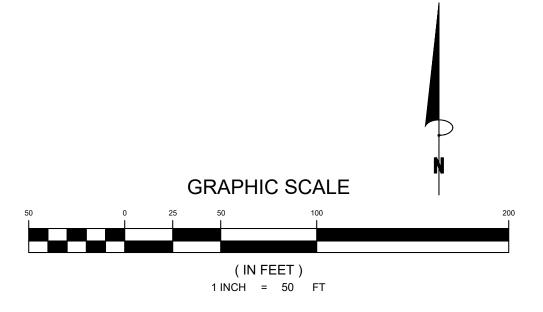
SANITARY SEWER MANHOLE

S

MINOR CONTOUR

WATER VALVE

FIRE HYDRANT



CHARLOTTE, NC 28216
PHONE: (704) 412-7424
BOWMAN.COM

CONDITIONAL REZONING SITE PLAN (1 OF ROGERS SPRING PHASE 4 S NC 87 HWY GRAHAM TOWNSHIP AI MANANCE

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PLAN STATUS 5/22/23 TRC SUBMITTAL 5/05/23 TRC RESUBMITTAL 5/24/23 COND. REZONING

DATE DESCRIPTION

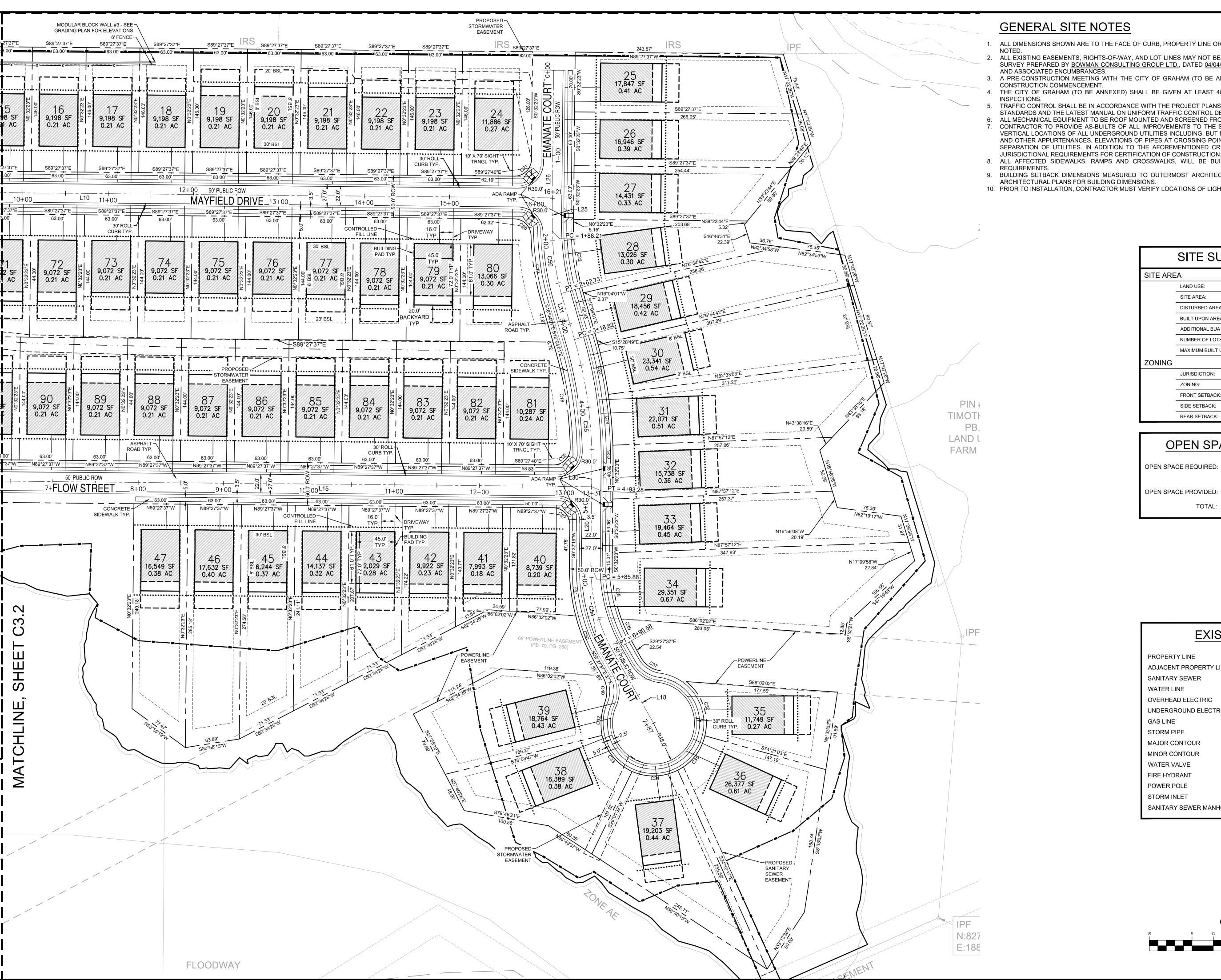
KD, CM KD, CM BS, PL

DESIGN DRAWN CHKD

JOB NO.: 150148-01-001

DATE: JUNE 22, 2023

SHEET CR 3.1



Cad File Name: V: \150148 - Shugart Mungo Homes \150148-01-001 (ENG) - Rogers Spring Phase 4 Graham NC \Engineering \Engineering \Engineering Plans \Sheet Set \150148-01-001 - SITE.dwg

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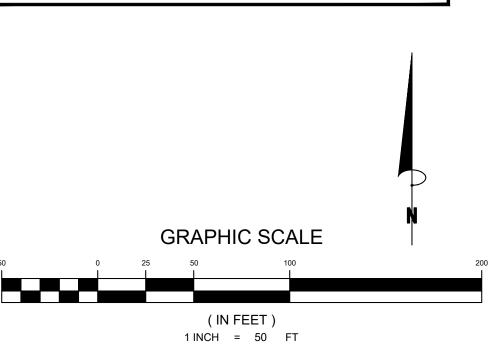
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EXISTING LEGEND PROPERTY LINE ADJACENT PROPERTY LIN SANITARY SEWER WATER LINE OVERHEAD ELECTRIC UNDERGROUND ELECT GAS LINE STORM PIPE MAJOR CONTOUR MINOR CONTOUR WATER VALVE FIRE HYDRANT POWER POLE STORM INLET SANITARY SEWER MANHOLE



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CONDITIONAL REZONING ROGER

PLAN STATUS /22/23 TRC SUBMITTAL 3/05/23 TRC RESUBMITT 0/24/23 COND. REZONIN DATE DESCRIPTION KD, CM KD, CM BS, PL DESIGN DRAWN CHKD JOB NO.: 150148-01-001 DATE: JUNE 22, 2023 SHEET CR 3.2

Conformity to the Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

Future Land Use Suburban Residential Principal Uses: Suburban residential neighborhoods are primarily settings for existing and future single family detached housing, but may also contain additional housing typologies and low-impact supporting uses in neighborhood activity centers. Affordable detached homes within attractive walkable neighborhoods will continue to make Graham an attractive place to live for people who work in Graham and surrounding communities.

Applicable Policies:

- Policy 5.1.1 Housing Variety. Encourage a mix of housing types
 within Graham to increase choice. These can include single
 family dwellings units, multifamily dwelling units, small units,
 pre-fabricated homes, co-housing and clustered housing. This
 project would construct additional high-density housing.
- Policy 3.3.2: Focused development. In order to maintain Graham's affordability and promote growth, the City will facilitate smart growth development by promoting infill development and focused, walkable, and mixed use, built environments. This development utilizes the land which is served by city water and sewer more efficiently than maintaining the existing R-18 zoning. Additionally, the R-9 zoning allows for the construction of more homes in suitable locations than the R-18 current zoning.
- Strategy 4.3.1 Land Use Patterns. Promote development of
 efficient land use patterns to allow continued quality and
 efficiency of water systems. Discourage the extension of water
 service into areas that are not most suitable for development.
 The site would connect to existing city infrastructure, with
 redundant access and water and sewer connections.

Staff Recommendation

Based on the *Graham 2035 Comprehensive Plan* and the *City of Graham Development Ordinance*, staff recommends **approval** of the Conditional Rezoning. The following supports this recommendation:

 Rezoning the property would be in consistence with the policies 5.1.1, 3.3.2, and strategy 4.3.1, as put forth by the Graham 2035 Comprehensive Plan.

Planning Board Recommendation:

Planning Type Neighborhoods

Development TypeSuburban Residential

The term neighborhood refers to the idea of a compact, walkable, diverse, and connected community. As the building blocks of City urban fabric, neighborhoods should be organized around small-scale activity centers that provide civic and commercial functions within a five to ten-minute walk for residents to meet their daily needs.

Neighborhoods should be well connected internally and externally for bicyclists, pedestrians, and commuters. Small blocks and high connectivity ratios should be established and maintained both within and between neighborhoods.

Appropriate Density 3-6 dwelling units per acre



Mallard Care Home (SUP2302)

Type of Request: Special Use Permit

Meeting Dates

Planning Board on November 21, 2023 City Council on December 12, 2023

Contact Information

Linda Montgomery 2076 Jeffries Cross Rd. Burlington, NC 27217 lindam410@yahoo.com

401-269-6900

Summary

This is a request for a Special Use Permit for a Group Home for property located at 616 Hollow Street. There is an existing single-family dwelling on the site.

Under the current Development Ordinance, a Group Home is a facility with support and supervisory personnel that provides room and board, personal care or habilitation services in a residential environment for not more than 6 people. Granting this Special Use Permit would permit up to 6 unrelated individuals to reside within the unit. Because this is a new use for the property, the development will be required to comply with off-street parking requirements, which are one space for each two residents of driving age and ability, plus one space per employee

R-7 R-7 R-7 Graham Gb. Graham, NC Planning Alamance Gb. Gullford GlS. NC. GGA. Marar. Microscott. Town of Cary. Alamance County's State of North Care Ina DGT. Earl, FERE, Garmille NCREMENT P. USGS. ERX. USDX

Location

616 Hollow Street GPIN: 8884173461

Current Zoning

Residential (high density) (R-7)

Proposed Zoning

n/a

Overlay District

none

Surrounding Zoning

R-7

Surrounding Land Uses

Single Family, and Vacant

Size

.36 acres

(15,898 sq. ft.)

Public Water & Sewer

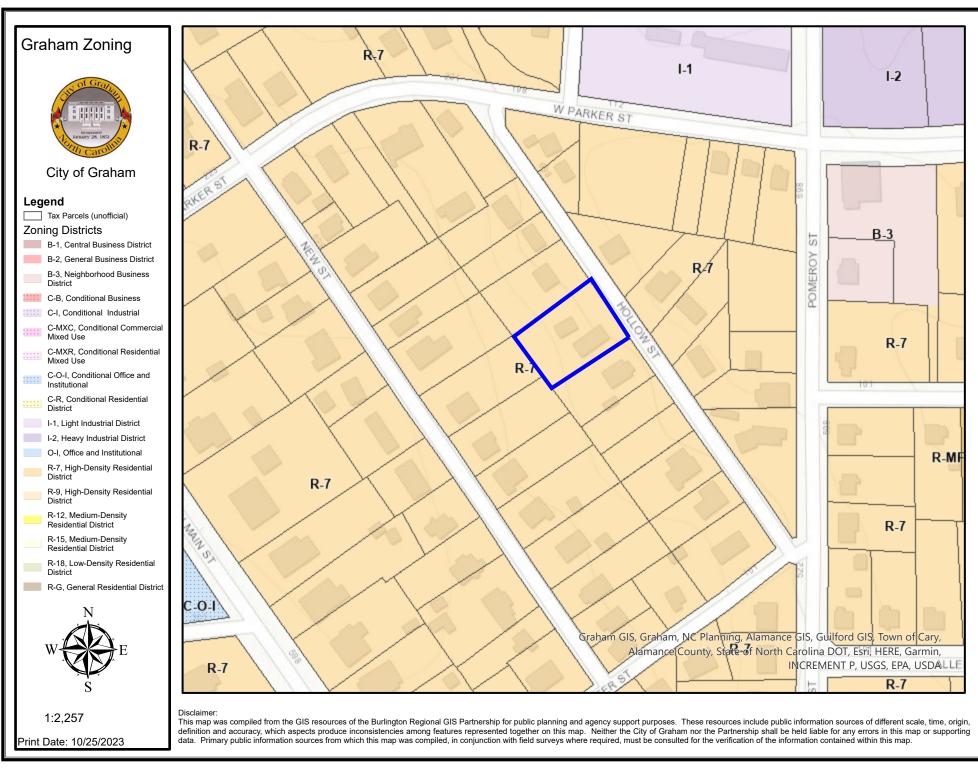
Yes

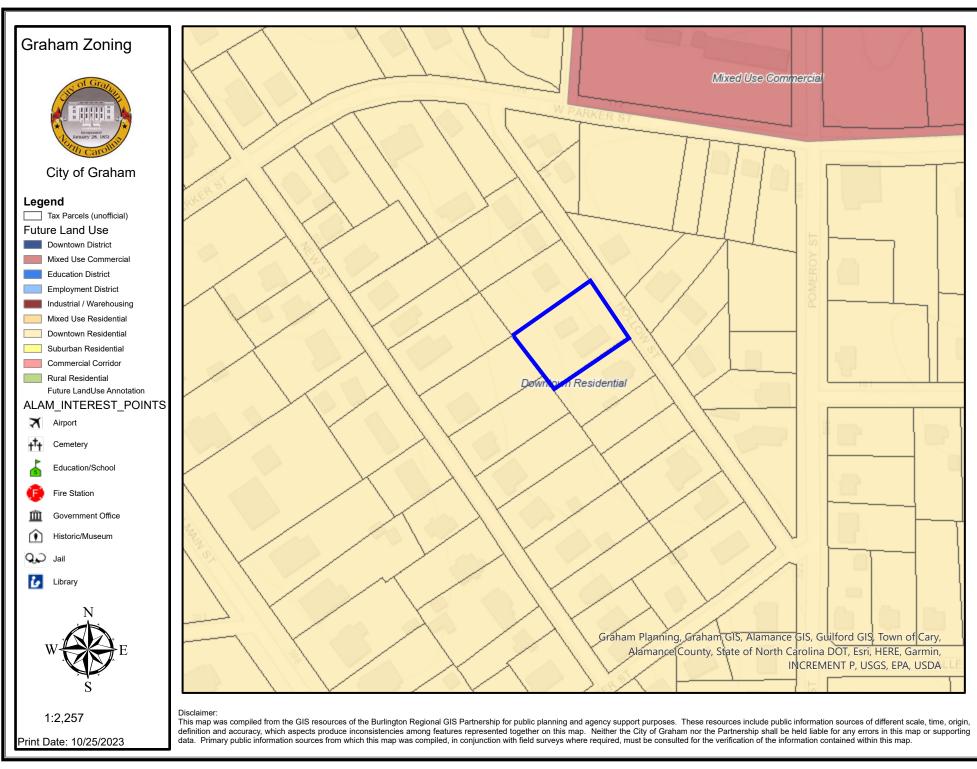
Floodplain

No

Staff Recommendation

Approval





Conformity to The Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

Planning Type: High-Density Residential

Development Type: Downtown Residential

Applicable Policies;

• 5.1.1 Housing Variety. Encourage a mix of housing types within Graham to increase choice. These can include single family dwelling units, multi family dwelling units, small units, prefabricated homes, cohousing, and clustered housing. The Special Use Permit will allow a house which meets the requirements of a Family Care Home to service more than one individual.

Planning Type

High-Density Residential

Development Type

Downtown Residential

Located in and around the City's historic downtown area.

Neighborhoods are to be compact, connected, and diverse

Density of 3-6 DU/acre

• 4.3.1 Land Use Patterns. Promote development of efficient land use patterns to allow continued quality and efficiency of water systems. Discourage the extension of water service into areas that are not most suitable for development. The site would not use existing city infrastructure. Has not asked for extension.

DRAFT Findings of Fact and Conclusions

In granting a special use permit, the City Council shall find that all of the six conditions listed below have been met, or it shall be denied. Staff has prepared the following DRAFT findings of fact for each of the six conditions. These findings should be modified by the Council as it considers its decision.

- 1. All applicable regulations of the zoning district in which the use is proposed are complied with.
 - o The property is zoned R-7, and a Group Home is permitted with a Special Use Permit in R-7.
- 2. Conditions specific to each use, identified by the Development Ordinance, are complied with.
 - Off-street parking is required in the amount of one space for each two residents of driving age and ability plus one space per employee. It shall be located to the side and/or rear of the building.
 Space for parking for one employee is proposed to be located to the rear of the house. The applicant states that there will be no residents of driving age or ability.
 - Group homes should be located in areas where employment, goods and services can readily be reached by a variety of means of transportation. Access to transit, a sidewalk network and/or close proximity to employment, goods and services are encouraged for approval of a special use permit unless the applicant can satisfactorily demonstrate that the intended residents of the group home do not require this service.
- 3. The use will not materially endanger the public health or safety if located where proposed and developed according to the plan as submitted.
 - o The use of the location as a Group Home will not materially endanger the public health or safety.
- 4. The use will not substantially injure the value of adjoining property or that the use is a public necessity.

- The use of the location as a Group Home will not substantially injure the value of adjoining property.
- 5. The location and character of the use if developed according to the plan as submitted will be in harmony with the area in which it is to be located and in general conformity with the plan of development for the Graham planning area.
 - The proposed Group Home is located in a residential section of Graham, and is in general conformity with The Graham 2035 Comprehensive Plan.
- 6. Satisfactory provision has been made for the following, when applicable: vehicle circulation, parking and loading, service entrances and areas, screening, utilities, signs and lighting, and open space.
 - o All said items are equal to or in excess of the NC Building Code for single family dwellings.

Staff Recommendation

Based on *The Graham 2035 Comprehensive Plan* and the *City of Graham Development Ordinance*, staff **recommends approval** of the Special Use Permit. The following supports this recommendation:

- The development furthers goals of *The Graham 2035 Comprehensive Plan* and is in conformance with the Suburban Residential development type.
- The development complies with the standards of the *Development Ordinance*.
- The development meets all six conditions required by Section 10.144 of the *Development Ordinance*.