

City of Graham Planning Board

Meeting Agenda

May 20th, 2025, at 6:30 PM Council Chambers, Graham City Hall

- 1. Meeting called to order.
- 2. Roll Call and confirmation of quorum.
- 3. Pledge of allegiance and moment of silence or invocation.
- 4. Overview of board and general meeting rules.
- 5. Approval of the April 29 2025, meeting minutes.
- 6. New Business:
 - a. CR2403 Jim Minor Townhomes
 - b. SUP2501- E Harden UBD Heavy
 - c. AM2502 Tobacco, CBD, Vapor Shop
- 7. Public comment on non-agenda items.
- 8. Staff comment.
- 9. Adjournment.



PLANNING BOARD MINUTES Tuesday, April 29th, 2025

The Planning & Zoning Board held its regular meeting on Tuesday, April 29th, 2025. Members present were Tony Bailey, Vice Chair John Wooten, and Chair Dean Ward, Chad Huffine, James Stockert, Michael Benesch, and Jim Young. Staff members present were Planner Cameron West.

- 1. Meeting called to order at 6:30 p.m. by Chair Dean Ward
- 2. Roll Call and confirmation of quorum.
- 3. Pledge of allegiance and moment of silence or invocation.
- 4. Overview of board and general meeting rules.
- 5. Approval of the meeting minutes for the March 18th, 2025 and April 15th, 2025 meeting of the Planning Board. John Wooten made a motion to approve the minutes. Michael Benesch seconded. All voted Aye.

6. New Business

a. CR2503 - 113 W Gilbreath C-B: Cameron West presented the staff report to the board. This is a request to rezone .83 acres of land at 113 W Gilbreath Street from R-7 (High-Density Residential) to C-B (Conditional Business) for the purpose of allowing a hair salon to be utilized as a home occupation as an accessory use to the single-family home. The use is proposed to occur inside of the attached accessory structure while the primary use of the single-family home will remain. Our Development Ordinance does not currently permit these types of uses to be utilized as home occupations. That is why the applicant is requesting this zoning classification. This property is listed on the Future Land Use Map as Downtown Residential. The Downtown Residential land use area describes principle uses in this zone are predominantly detached single family homes and that new neighborhoods may include a range of duplexes. It also states that supporting uses in this area are Places of worship, daycares, park facilities, schools, civic spaces; designated neighborhood centers may include neighborhood-oriented commercial, small professional offices, live-work units, and home occupations provided they do not generate excessive traffic and parking. The applicant has requested a condition that the site plan requirement be waived due to the nature of this request. Public Hearing was opened. Dean Ward made a motion to open the public hearing. Jim Young seconded. All voted Aye. Nadia Euliss Pickens, 113 W Gilbreath Street Graham, NC 27253 spoke on behalf of the project. The applicant, staff, and board spoke about the topics of building inspections and ADA requirements, limiting the uses, and parking. Chair Ward closed the public hearing. Seconded by Jim Young. All voted Aye. Chad Huffine made a motion to approve the application with the condition that the use of the primary dwelling is limited to single-family and the attached accessory structure was to be allowed only for the hair salon and ADU use type and could the two could not run concurrently. Seconded by Jim Young. All Voted Eye. Motion passed 7-0.



- b. AM2501 Multi-Tenant Industrial Buildings: Cameron West presented the Staff Report and noted that this was a request by the applicant to define and create a use classification for multitenant industrial facilites. Currently, the development ordinance does not have a specified use for this proposed type of development. We have an approved use for single industrial buildings and unified business developments. The unified business developments are particular to shopping centers and commercial developments. They do not permit any I-1 uses in these developments, even being allowed in the I-1 zoning. As of right now, there is no way for staff to approve these types of developments as the closest related zoning use we can choose from is the unified business developments. We have received multiple new requests for these types of developments and have suggested that a text amedment was proposed to define them in our ordinance. Taylor Squires and Ryan Moffitt, 522 S Lexington Ave. Burlington, NC 27215, both spoke on behalf of the amendment and mentioned the amendment was to serve as a path forward for their applicant to be able to devleop an industrial site with multiple buildings and mutliple tenants inside of those buildings. Cameron West mentioned that there were multiple interested parties in this type of development on a smaller scale. The board had discussion and determined that the term "on-sites" in the amendment wasn't necessary. Tom Boney from the Alamacne News posed a question to the board on the topic of size requirements for these buildings and the size requirement for the potential multi-units themselves. No discussion was held on that topic. Chair Dean Ward made a motion to approve the amendment with the recommendation that the term "on-sites" was removed from the definition. Seconded by John Wooten. All voted Eye. Motion passed 7-0.
- 7. Public comment on no agenda items- None.
- 8. Staff comments- None. Chad Huffine did ask about the future land use plan update and where staff was with that. West mentioned that we had been in discussion with the contracted firm and were working on finalizing a draft to send out.
- 9. Adjournment- Chair Dean Ward made a motion to adjourn. Seconded by Vice Chair John Wooten. All vote aye.

Meeting Adjourned at 8:34 p.m.

Respectfully submitted this day 8th day of May, 2025

Cameron West



Jim Minor Townhomes (CR2403)

Type of Request: Conditional Rezoning

Meeting Dates

Planning Board on May 20, 2025 City Council on June 10, 2025

Contact Information

Shawn Cummings 1141 Jay Lane Graham, NC 27253 743-205-3912 scummings@vennterra.com

Summary

This is a request to rezone 24.18 acres of property from Un-Zoned to C-R (Conditional Residential) for the purpose of constructing a maximum of 143 town homes. The site plans to have public roadways and connect to water and sewer through the existing utilities surrounding the property. The property is fully inside of the Employment District future land use zone. The future land use plan mentions the employment district should be studied and planned in order to accommodate a range of employers and provide office space, industrial space, commercial space, institutional space, and residential housing. This should be planned to limit environmental impacts, preserve open space and open corridors, and develop high quality and adaptable buildings for a variety of companies. The development falls in around 5.9 dwelling units per acre which meets the appropriate density in the suburban residential land use zone of 3-6 dwelling units per acre. The applicant has requested a condition to reduce the width between buildings from 25 feet to 20 feet. Outside of that condition all aspects of the R-MF zoning district are being met. Since the development is over 5 acres in size the applicant was required to provide open space within the development and all areas can be found on the site plan.

TOTAL TOTAL

Location

Jim Minor Road

GPIN

8893569560

Current Zoning

Un-Zoned

Proposed Zoning

Conditional Residential (CR)

Overlay District

none

Surrounding Zoning

Un-Zoned, C-R

Surrounding Land Uses

Single Family

Size

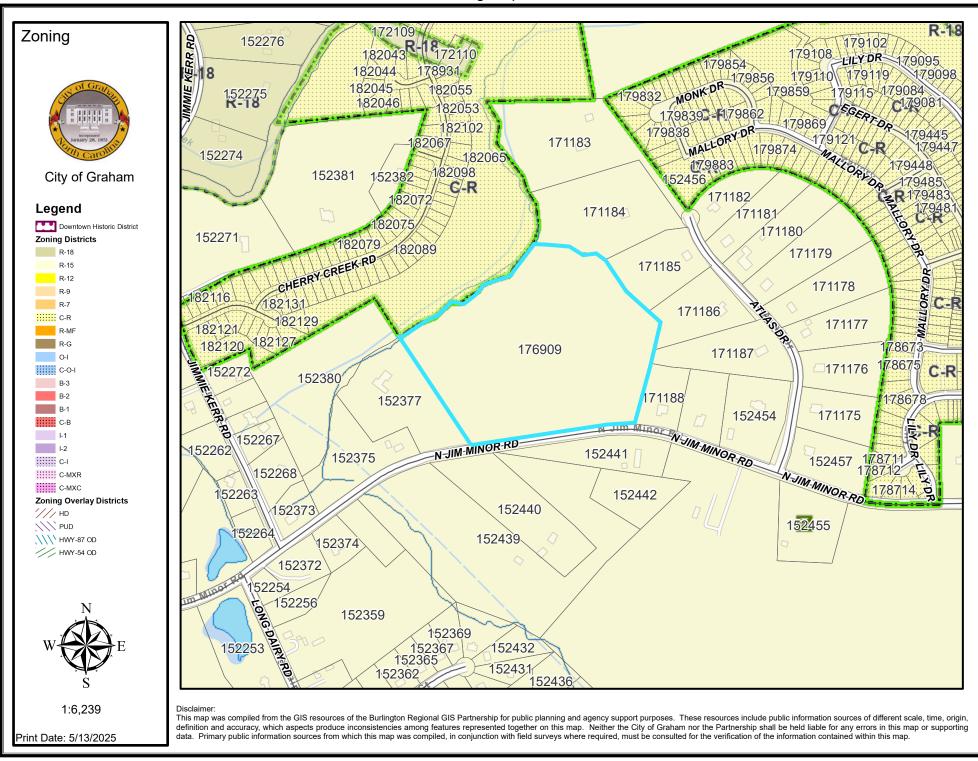
24.18 Acres

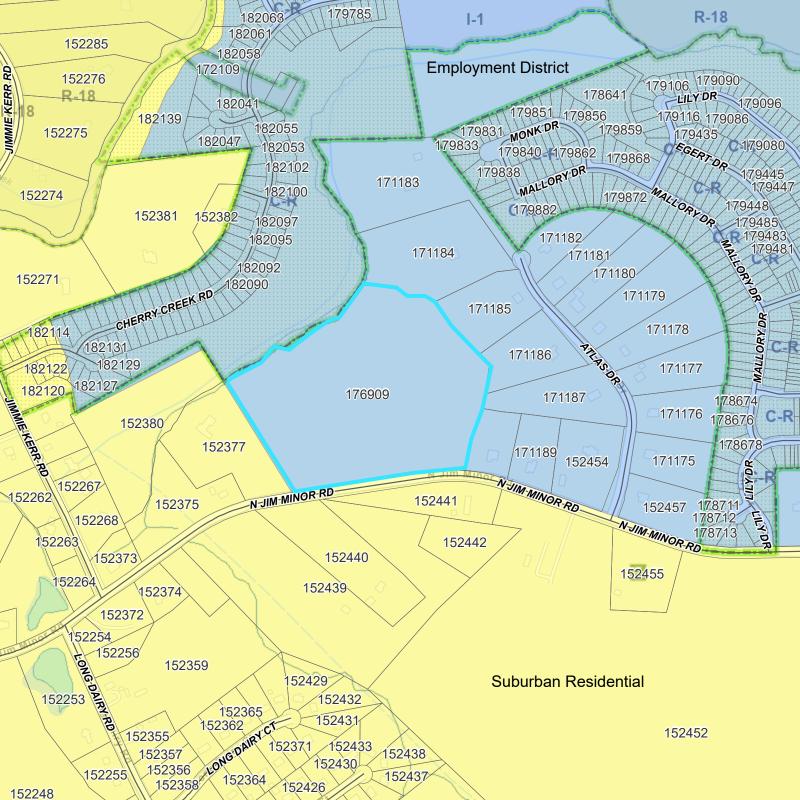
Public Water & Sewer

To Be Extended by Developer

Floodplain

Yes





PROJECT DATA:

SITE ADDRESS: OWNER: PIN: GPIN: OLD TAX MAP ID: TOTAL ACREAGE: FEMA:

EXISTING USE:

FUTURE LAND USE AREA:

PROPOSED ZONING: PROPOSED USE: PROPOSED UNITS: PROPOSED DENSITY

REQUIRED PARKING:

HISTORIC STRUCTURES:

GRADING:

ESTIMATED SEWER CAPACITY REQUEST:

TOWNHOME DESIGN STANDARDS

MIN. LOT SIZE: MIN. LOT WIDTH AT BUILDING LINE: MIN. LOT FRONTAGE: MIN. LOT DEPTH: MIN. FRONT SETBACK: MIN. SIDE SETBACK: MIN. SIDE CORNER SETBACK: MIN. REAR SETBACK: MAX. BUILDING HEIGHT

PROPERTY BUFFERS:

STREET YARD BUFFER (SOUTHERN PROP. LINE): TYPE 'C' BUFFER (NORTH, EAST, AND WEST PROP.LINES):

35' MODIFIED STREET YARD BUFFER 20' TYPICAL

1430 N JIM MINOR ROAD, HAW RIVER, NC

VENN JIM MINOR LLC / GILLIAM CINDY G

PANEL 8893, VERSION NUMBER 2.3.3.2, MAP

(1 GARAGE SPACE AND 2 DRIVEWAY SPACES) ADDITIONAL 19 GUEST PARKING PROVIDED

NUMBER 3710889300K, REV. NOV. 17, 2017

8893569560

10-27-113

24.220 AC

VACANT

143 UNITS

NONE

5.90 UNITS / ACRE

2 PER TOWNHOME

MASS GRADING

32,175 GPD

2,000 SF

EMPLOYMENT DISTRICT

TOWNHOMES (3 BEDROOM)

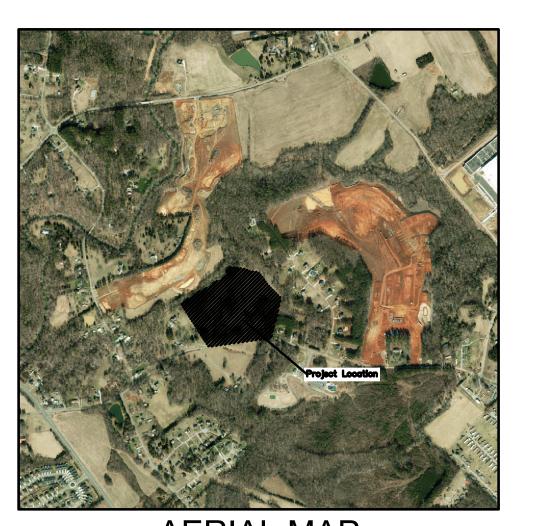
3 PROVIDED ON EACH LOT

2 ADA VAN PARKING PROVIDED

1430 N JIM MINOR TOWNHOMES

CONDITIONAL ZONING PRELIMINARY SITE PLAN

1430 N JIM MINOR ROAD CITY OF GRAHAM, ALAMANCE COUNTY, NORTH CAROLINA AUGUST 23, 2024 PREPARED FOR: VENN JIM MINOR LLC. 3041 S CHURCH ST. BURLINGTON, NC 27215



AERIAL MAP SCALE NTS



LOCATION MAP

PREPARED BY:

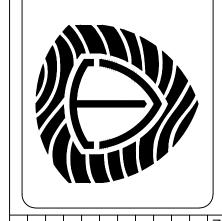


SHEET LIST:

SHEET NO. SHEET TITLE

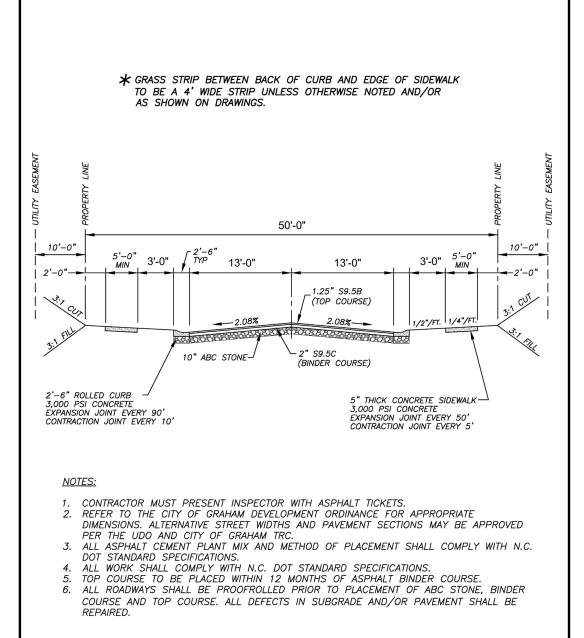
SK1.00 **COVER SHEET** SK1.01 **EXISTING CONDITIONS PLAN** SK1.02 SIT PLAN

SK1.03 GRADING AND DRAINAGE PLAN SK1.04 PROFILE PLAN SK1.05 PROFILE PLAN SK1.06 UTILITY PLAN LANDSCAPE PLAN SK1.07 SIGHT DISTANCE PLAN SK1.08



									SAK	SAK	DRAW			
									REVISION PER TOWN AND NCDOT COMMENTS	REVISION PER TOWN AND NCDOT COMMENTS	DESCRIPTION			
									04/23/2025	04/02/2025	DATE			
									2	1	REV.			

DESIGN: SAK FILE NAME:



CONTACTS

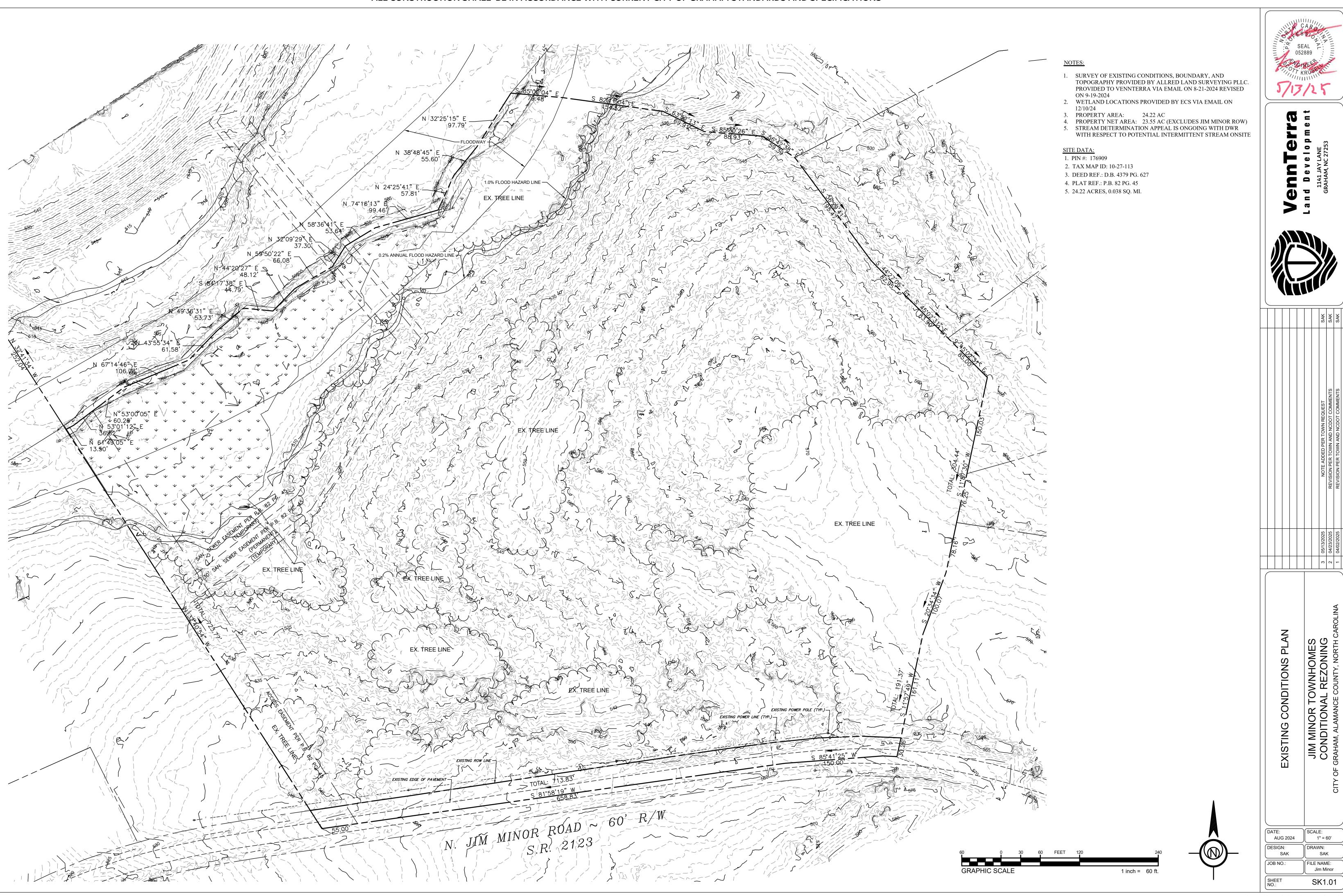
DEVELOPER/OWNER: VENN JIM MINOR LLC.

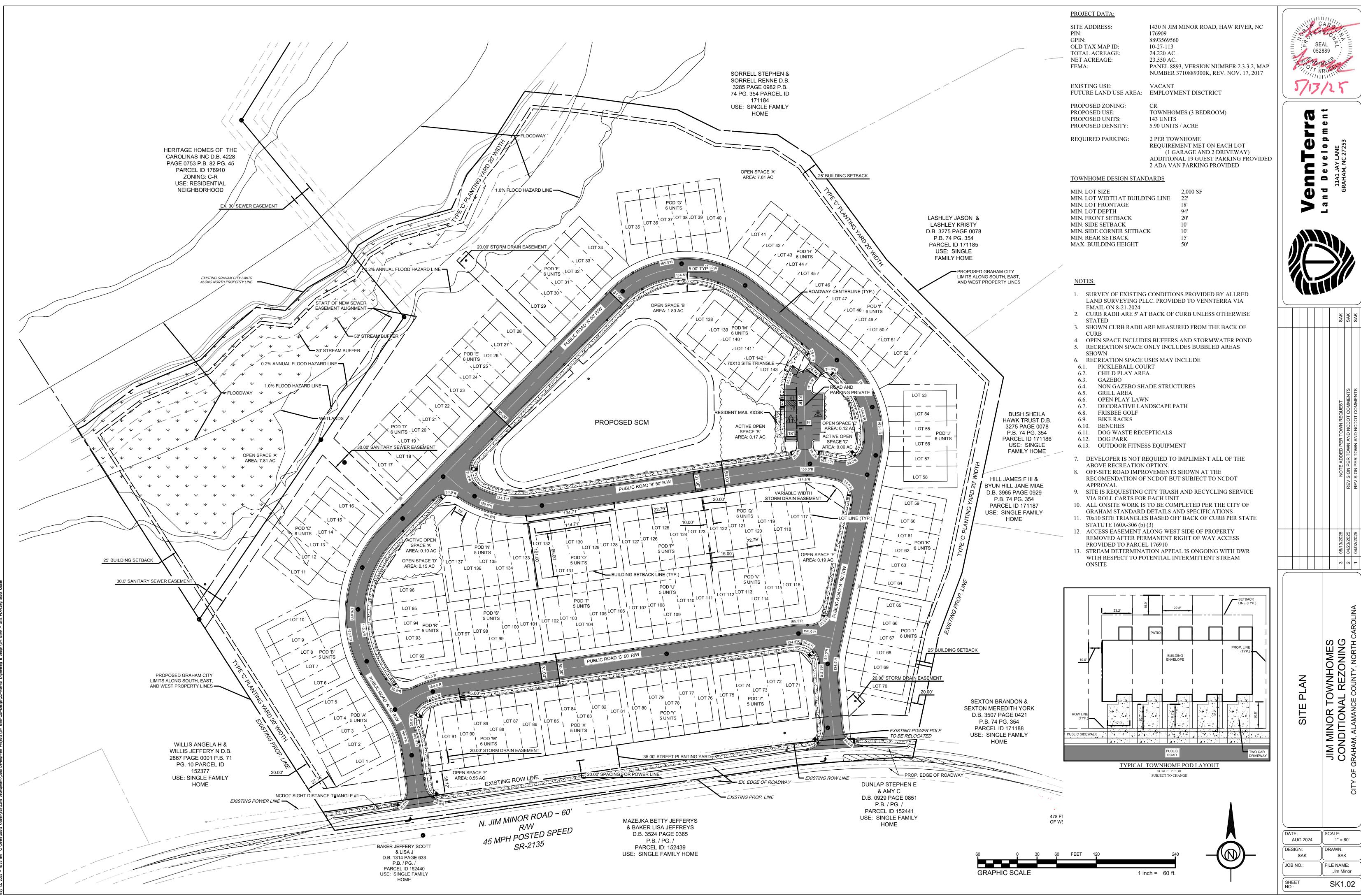
3041 S CHURCH ST. BURLINGTON, NC 27215 ATTN: SHAWN CUMMINGS PHONE: (743) 205-3912 scummings@vennterra.com

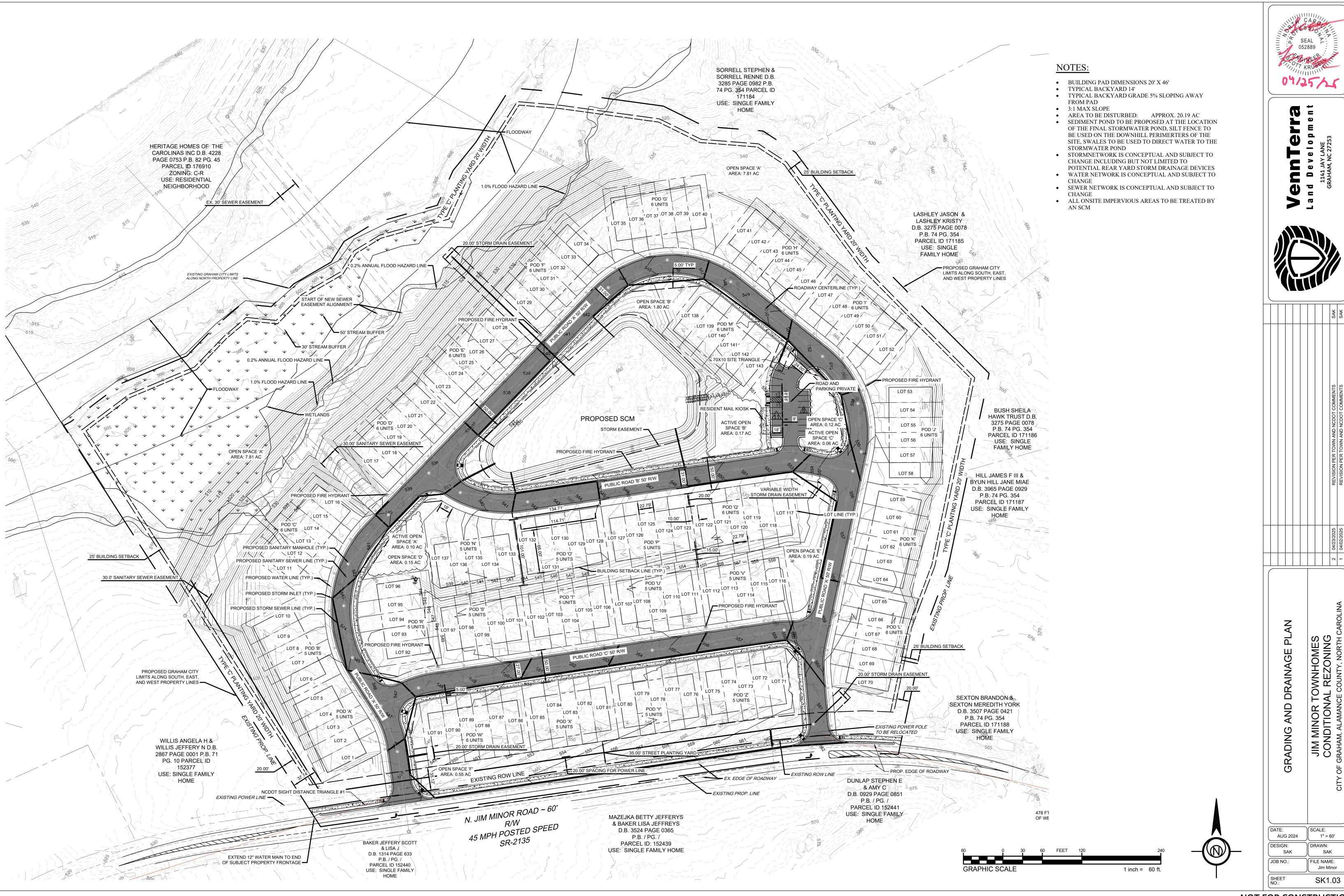
CIVIL ENGINEER:

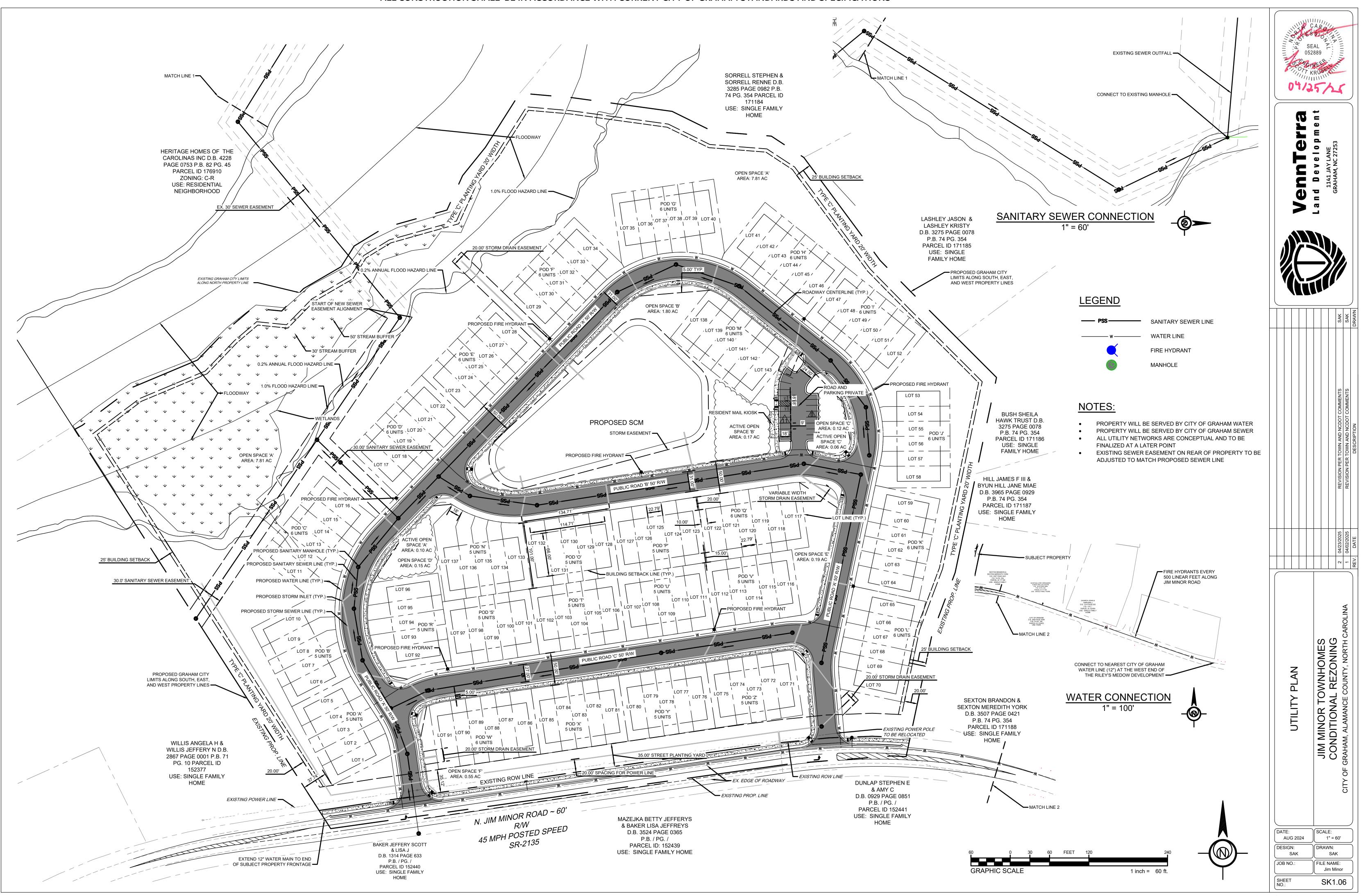
1141 Jay Lane Graham, NC 27253 PHONE: (704) 497-0983 ATTN: SCOTT KRUSELL, PE skrusell@vennterra.com

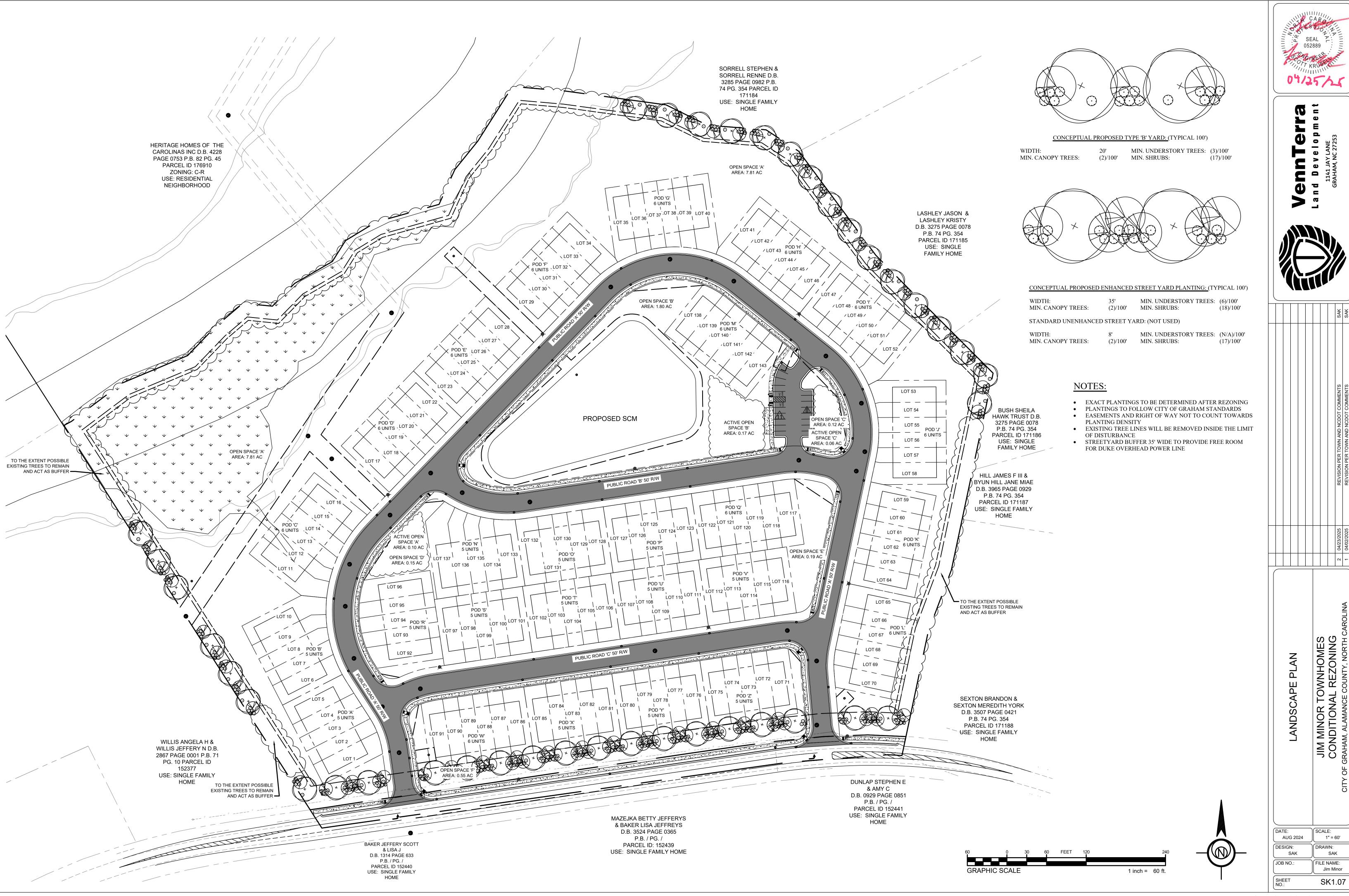
VENNTERRA LAND DEVELOPMENT LLC.

















Jim Minor Townhomes Development

Conditional Use Document

Project Data:

Site Address: 1430 N Jim Minor Road, Haw River, NC

Pin: 176909 Gpin: 8893569560 Old Tax Map Id: 10-27-113 Total Acreage: 24.220 Ac.

Development Conditions:

Zoning/Use/Density:

Existing Zoning: No Zoning; Located in Unincorporated Alamance County;

Not in Graham ETJ

Future LU Designation: Located in Employment District of Future Land Use Area

Existing Use: Vacant

Proposed Zoning: C-R (Conditional Residential)
Proposed Use: Townhomes (3 Bedroom)

Proposed Max Units: 143 Units

Proposed Max Density: 5.90 Units/Acre

Parking:

Required Parking: 2 Spaces Per Townhome (3 bedroom multifamily)
Proposed Parking: >3 Spaces Per Townhome (Exceeds Requirements)

1 Space via Single-Car Garage2 Spaces via 17' Driveway Width

Additional Spaces via the 19-Space Parking Lot Provided

Townhome Design Modifications/Dimensional Standards:

Min. Lot Size 2,000 Sf 22' Min. Lot Width at Building Line: Min. Lot Frontage at Right of Way: 18' Min. Lot Depth: 94' Min. Front Setback: 20' Min. Side Setback: 10'* Min. Side Corner Setback: 10' Min. Rear Setback: 15' Max. Building Height: 50'

*This will result in 20' spacing between townhome buildings so we are requesting a reduction from Section 10.247 (requires 25' between townhome buildings)



Open Space:

Minimum Open Space Required: 10% (105,502 Sf) (2.42 Ac.)
Minimum Open Space Proposed: 30% (316,506 Sf) (7.27 Ac.)

Minimum Recreation Space* Required: 0.0 % (0 Sf) (0 Ac.)

Minimum Recreation Space* Proposed: 1.0% (10,550 Sf) (0.24 Ac.)

Landscaping:

Proposed "Side and Rear Planting Yards" is a Type C buffer which matches the UDO requirements for the Perimeter Buffers Adjacent to Residential Areas.

Proposed Enhanced "Street Planting Yard": Along Frontage of Property with Jim Minor Road

<u>Item</u> <u>Proposed Enhanced</u> <u>Standard</u> (shown for comparison)

Min. Width: 35' 8'

Min. Canopy Trees: (2)/100' (2)/100' Min. Understory Trees: (6)/100' NA Min. Shrubs: (18)/100' (17/100')

Supplemental Landscaping to Be Provided on the Site Including Yard Trees and Landscaped Beds

Utilities:

Developer will extend the sewer line (includes manhole at the property line) in a dedicated easement to the adjacent parcel to the west for future access/growth.

Developer will extend a sewer line (includes manhole at the property line) across Jim Minor Road to provide access to the adjacent parcel to the south for future access/growth.

Developer will extend the existing public water line (including fire hydrants) located to the east along Jim Minor Road to the site which will provide access/growth to other parcels, including the Graham Regional Park site.

Transportation:

Developer will widen Jim Minor Road at both entrances to provide exclusive left-turn lanes into the site

Developer will install sidewalks on one side for all development streets.

^{*}Recreation Space is defined as active areas within the proposed open space that the below uses may take up including the sidewalks and open/grassed areas in between and around the uses. Recreation Space Uses May Include: pickleball court, child play area, gazebo, non-gazebo shade structures, grill area, open play lawn, decorative landscape path, frisbee golf, bike racks, benches, dog waste receptacles, dog park, or outdoor fitness equipment.



Developer will install sidewalks with curb and gutter on the development side along its frontage on Jim Minor Road.

Architectural:

Developer makes the following architectural commitments.

- Covered front porches; min 5' deep
- Projecting eaves
- Front façade will be a mix of cementitious board (i.e. Hardie Plank), masonry, stone, shake, and board and batten
- Siding materials limited to wood, brick, stone, and cementitious board
- Garage doors to include decorative paneling/windows/hardware
- Architectural shingles
- Min roof pitch of 5:12
- Color and/or material deviation between contiguous units

Conformity to the Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

Applicable Policies;

- 3.3.2 Focused Development. In order to maintain Graham's affordability and promote growth, the city will facilitate smart growth development by promoting infill development and focused, walkable, and mixed use built environments. The Graham 2035 Comprehensive Plan expects employment opportunities in the north east portion of this lot, which may impact potential neighborhood.
- 5.1.1 Housing Variety. Encourage a mix of housing types
 within Graham to increase choice. These can include single
 family dwellings units, multifamily dwelling units, small units,
 pre-fabricated homes, co-housing and clustered housing. This
 project would construct additional single-family-detached
 housing.
- **5.2.1 Diverse Neighborhoods.** Encourage a mix of housing types within Graham, including detached, duplex, multifamily, townhomes, and live-work units. *The proposed zoning would allow for single-family-detached*.

Applicable Strategies;

- 1.1.2 Design Guidelines. Develop commercial and residential site design guidelines that enhance community character and appearance, to be used with special use permits and conditional rezoning applications. While the City doesn't have design guidelines, they could be required as a condition of approval.
- 4.3.1 Land Use Patterns. Promote development of efficient land use patterns to allow continued quality and efficiency of water systems. Discourage the extension of water service into

water systems. Discourage the extension of water service into areas that are not most suitable for development. *The site would connect to existing city sewer, and water with an extension.*

<u>Development Type: North</u> Employment District

The employment district should be studied and planned in order to accommodate a range of employers and provide office space, industrial space, commercial space, institutional space, and residential housing. This should be planned to limit environmental impacts, preserve open space and open corridors, and develop high-quality and adaptable buildings for a variety of companies.

Appropriate Density: 6 dwelling units per acre

Development Type: South

Suburban Residential

Located near a major thoroughfare

Density of 3 to 6 DU/acre

Infrastructure includes water, sewer, street connectivity and underground utilities

Staff Recommendation

Based on *The Graham 2035 Comprehensive Plan* and the *City of Graham Development Ordinance*, staff provides the following statement:

• Rezoning the property would be in consistence with Policy 3.3.2, 5.1.1, and 5.2.1 and Strategy 1.1.2 and 4.3.1 of *The Graham 2035 Comprehensive Plan*.



E Harden Street UBD (SUP2501)

Type of Request: Special Use Permit

Meeting Dates

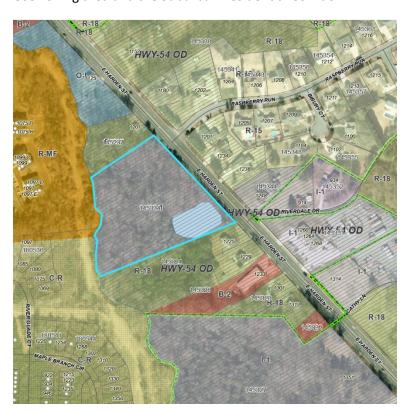
Planning Board on May 20, 2025 City Council on June 10, 2025

Contact Information

The LEADS Group 505 E Davis Street Burlington, NC 27215 336-227-8724 chuffine08@gmail.com

Summary

This is a request for a Special Use Permit for a Unified Business Development Heavy (UBD) for property located at 1205 E Harden Street. The applicant has a set of approved plans for a proposed single use building currently. The applicant has requested to turn that building into a multi-tenant use type which requires the application for special use permit under the Unified Business Development Use. The parcel falls in the Corridor Future Land Use Zoning area and the Suburban Residential Corridor.



Location

1205 E Harden Street

GPIN: 8883990211

Proposed Special Use

Unified Business Development

Current Zoning

Light Industrial (I-1)

Overlay District

HWY 54 Overlay

Surrounding Zoning

R-18, R-MF, C-R, & I-1

Surrounding Land Uses

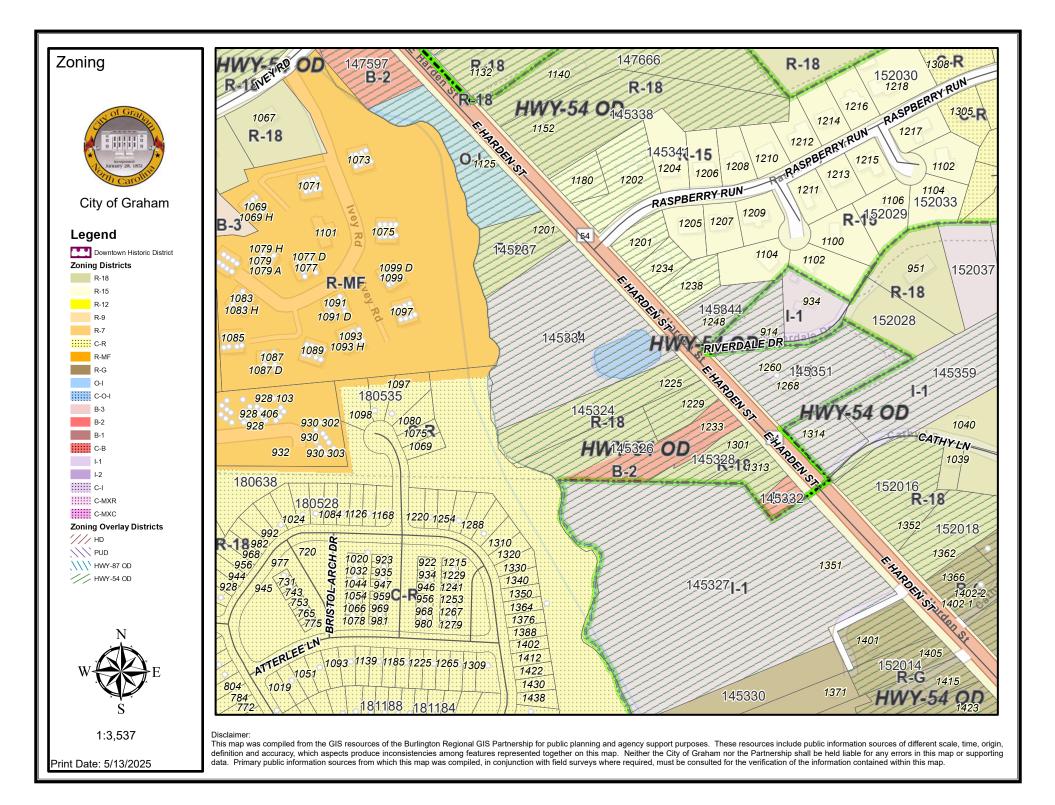
Single Family Houses and Multi-Family

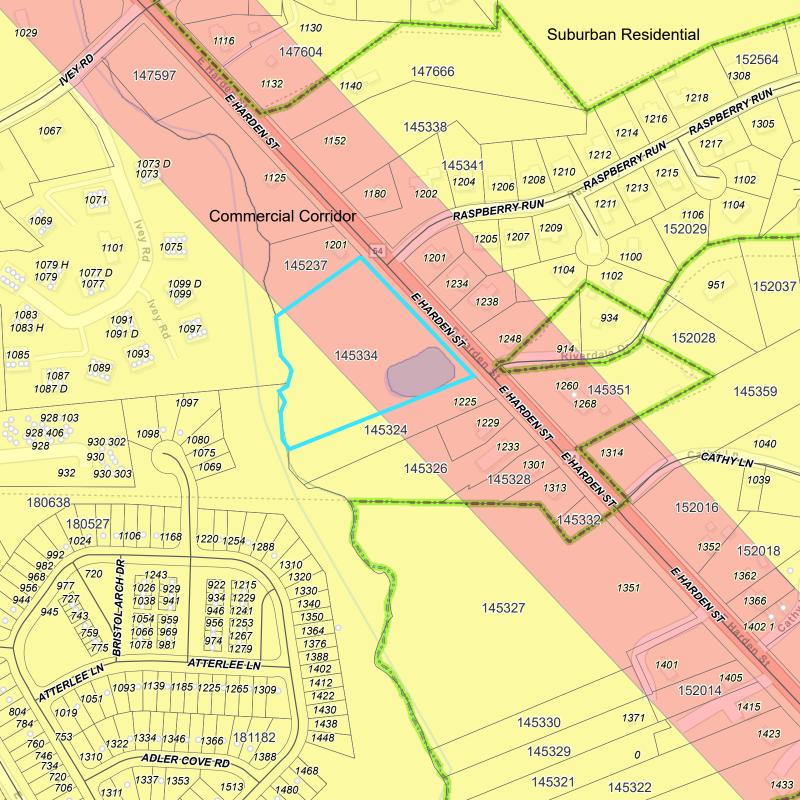
Public Water & Sewer

Yes

Floodplain

Yes





Conformity to The Graham 2035 Comprehensive Plan (GCP) and Other Adopted Plans

Planning Type: Corridors

Development Type: Commercial Corridors

Applicable Policies;

- Policy 2.2.1: Focused development In order to maintain Graham's affordability and promote growth, the City will facilitate smart growth development by promoting infill development and focused, walkable, and mixed use built environments.
- Policy 2.3.2: Innovative spaces, spaces of innovation Graham promotes the development of flex space, live-work units, and adaptive structures for office, retail, and light industry.
- Policy 2.3.3: Retail centers Because of market limitations on the amount retail space the City can viably support, Graham promotes retail within focused centers of activity that will host a large variety of small retail spaces while generally discouraging sprawling isolated retail that

does not promote a cohesive urban fabric.

 Policy 4.3.1: Land Use Patterns Promote development of efficient land use patterns to allow continued quality and efficiency of water systems. Discourage the extension of water service into areas that are not most suitable for development.

Planning Type Corridors

Development Type

Commercial Corridor

Ideally, most future development will be focused in strategically located clusters identified within this plan. Where commercial growth occurs along the identified NC 54 and NC 87 corridors, pedestrian, bicycle, and vehicular safety should be promoted through high quality planned development.

Density of 0.5 FAR

DRAFT Findings of Fact and Conclusions

In granting a special use permit, the City Council shall find that all of the six conditions listed below have been met, or it shall be denied. Staff has prepared the following DRAFT findings of fact for each of the six conditions. These findings should be modified by the Council as it considers its decision.

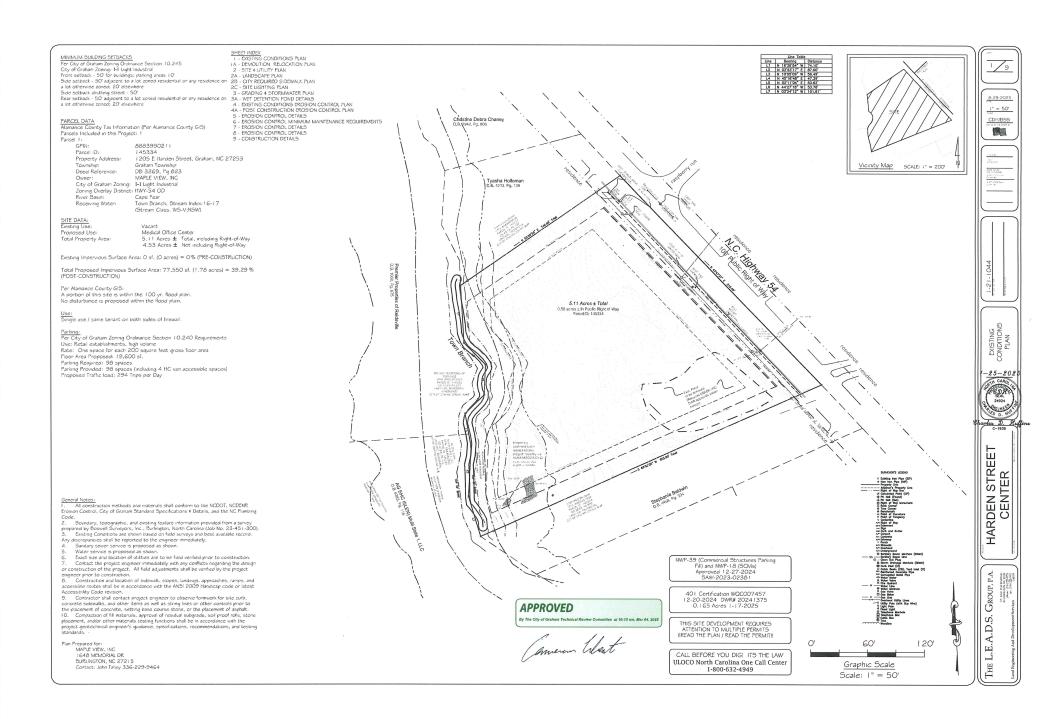
- 1. All applicable regulations of the zoning district in which the use is proposed are complied with.
 - The property is zoned I-1. "Unified Business Development" is permitted in the I-1 zoning district.
 The property will allow all uses allowed in a B-2 district, with the exceptions as noted our ordinance, under section 10.149 Special Uses and 10.465 Prohibited Uses in E Harden/ HWY 54 Overlay.
 - The applicant has received site plan approval from the Technical Review Committee for the proposed building.
 - All proposed uses will have to be in accordance with the Development Ordinance and receive zoning permits.
- 2. Conditions specific to each use, identified by the Development Ordinance, are complied with.
 - The plan is in accordance to development within the I-1 zoning districts and HWY 54 Overlay requirements. The special use type of a UBD Heavy does not require any additional conditions for development.
 - An opaque screen shall be provided wherever, in the city council's judgment, such screening is necessary to shield adjacent residential districts. There is a residential zone to the North and South of the building, zoned R-18, and currently classified as single family residential..
 - All uses shall be completely enclosed in buildings except for plant sales, sidewalk cafes, and
 permitted drive-in uses. The proposed uses are completely enclosed, with the exception of the
 proposed drive-thru window. Drive-in establishments offering goods or services directly to
 customers in parked cars shall be permitted only when the locations of the builds and access drives
 have been approved by the city council.
- 3. The use will not materially endanger the public health or safety if located where proposed and developed according to the plan as submitted.
 - The reuse of the location as a shopping center will not materially endanger the public health or safety.
- 4. The use will not substantially injure the value of adjoining property or that the use is a public necessity.
 - o The proposed UBD will not substantially injure the value of adjoining property.
- 5. The location and character of the use if developed according to the plan as submitted will be in harmony with the area in which it is to be located and in general conformity with the plan of development for the Graham planning area.

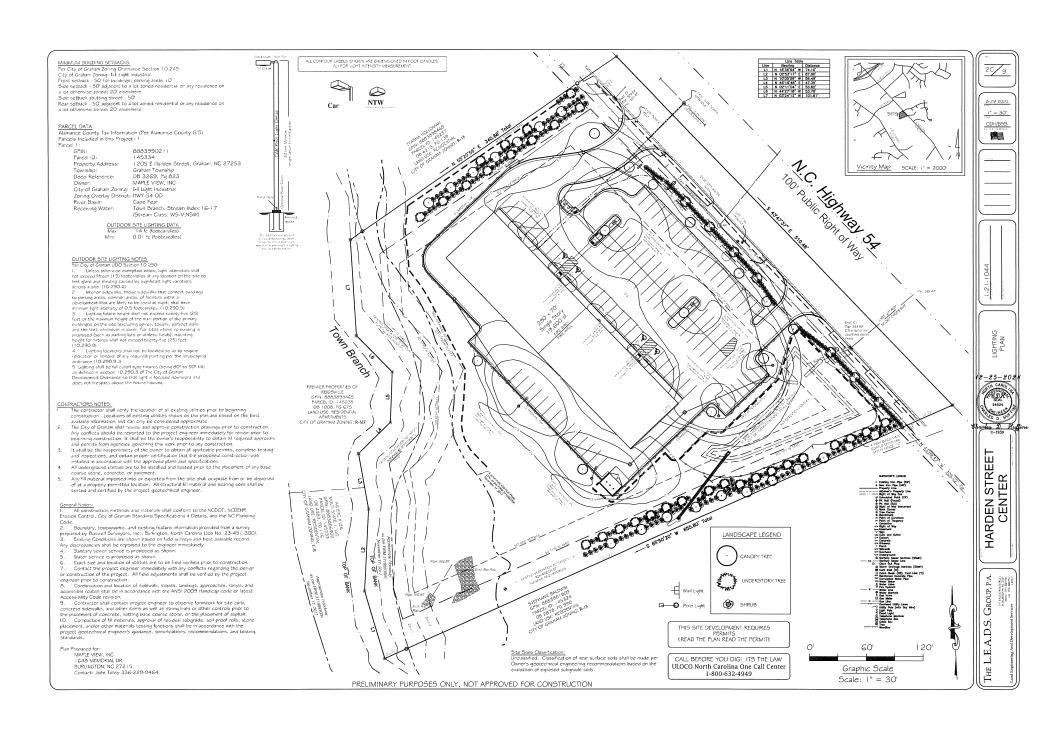
- The Unified Business District will be located along a major road in a commercial corridor land use area and is in general conformity with the Graham 2035 Comprehensive Plan
- 6. Satisfactory provision has been made for the following, when applicable: vehicle circulation, parking and loading, service entrances and areas, screening, utilities, signs and lighting, and open space.
 - o Public water and sewer, parking and loading, service entrances and areas, utilities, signs, and lighting are satisfactorily provided.

Staff Recommendation

Based on the Graham 2035 Comprehensive Plan and the *City of Graham Development Ordinance*, staff provides the following statements:

- The development furthers goals of the Graham 2035 Comprehensive Plan and is in conformance with the Commercial Corridor Land Use type.
- The development appears to meet all six conditions required by Section 10.144 of the *Development Ordinance*.





MAPLE VIEW, INC. - UNIFIED BUSINESS DEVELOPMENT

Project Location: 1205 East Harden Street Graham, North Carolina 27253 PID: 145334 5.11 Acres +/-

Special Use Permit UNIFIED BUSINESS DEVELOPMENT IN (I-1) LIGHT INDUSTRIAL



Six Findings of Fact

Prepared For: Maple View, Inc. 1648 Memorial Drive Burlington, NC 27215

By: The L.E.A.D.S. Group, Pa (Engineer) 505 East Davis Street, Burlington, NC 27215

FINDINGS IN ACCORDANCE WITH CITY OF GRAHAM UDO - 10.144

(1) That all applicable regulations of the zoning district in which the use is proposed are complied with.

The applicable regulations of the zoning district (I-1) Light Industrial within which the subject site and proposed use resides are being complied with in this proposal. The City Ordinance requires that a special use permit application is required where more than one tenant may occupy a building, group of building or occupy areas where shared supporting facilities occur by more than one tenant. This type of use for the proposed building is defined in the City Development Ordinance as the "Unified Business Development".

This use has been determined by the City to require a special use permit as designated in Division 7 – Special Uses that the special use permit is required for multi-tenant occupancy in the (I-1) Light Industrial District.

By making this application for the deemed required special use permit submittal, and by conforming to all other dimensional, technical and other ordinance requirements set forth within this zoning district as depicted on the plan submitted with this application, and by completing the technical review of the accompanying plan as submitted, the zoning regulations have been met.

(2) That conditions specific to each use, identified by this Ordinance are complied with.

This proposed use has been determined by the City to require a special use permit as designated by the letter "s" within the I-1 zoning district table of permitted uses, page 72 as a shopping center, retail center, office park, and business park. There are no additional footnotes or associated development conditions designated in this portion of the table of permitted uses. As such, by complying with the requirements of the I-1 zoning district, the special use permit application process, and the by technical review of the proposed plan ongoing, The conditions known and expressed to this proposed use are met.

(3) That the use will not materially endanger the public health or safety if located where proposed and developed according to the plan as submitted.

The findings that are necessary to support this special use permit request consider issues related to promoting the public's health safety and general welfare. The proposed improvements to this site and specific additions will be designed in accordance with the City of Graham requirements as defined in the UDO, designed in accordance with all applicable permitting requirements, and will be constructed by all applicable driveway location and connection standards as set forth by the NCDOT and the City of Graham. Specific driveway items and connections are proposed to create two accessible driveway connections to the existing frontage street (HARDEN STREET) in compliance with technical criteria set forth by these regulatory agencies.

(4) That the use will not substantially injure the value of adjoining property or that the use is a public necessity.

The project as proposed will be designed and constructed in accordance with the City of Graham required perimeter landscaping considerations included. In addition to those requirements, the project will provide adequate lighting, and maintain a neat appearing area. Specific to this location within the City of Graham, any improvement to the property made over its current vacant condition will be subsequently considered an improvement elevating the value of the site. Adequate separation between adjacent uses and buffers are provided in accordance with applicable ordinance dictated buffer areas and building setback requirements.

Based on our experiences with similar projects, it is not anticipated that property values will be affected by the development this project as proposed.

(5) That the location and character of the use if developed according to the plan as submitted will be in harmony with the area in which it is to be located and in general conformity with the plan of development for the Graham planning area.

The project as proposed will be in harmony with the surrounding uses and vicinity. The property is not being considered for rezoning and is proposing no change to the approved plan, building or surrounding site features. The special use is required where more than one tenant will occupy the building. For this reason only, a special use permit is being applied for here. The development of this property within this vicinity works to complete the in-fill of vacant land at this general area. The proposed development is consistent with the City of Graham long range plan for this area and is consistent with the existing uses and intentions of current landowners in the vicinity. Current property uses in the vicinity of this site include residential, retail, industrial, institutional, agricultural, and heavy municipal uses. This use will be consistent with those uses and brings no significantly different uses to the general area.

Based on a collective review by our firm and the City staff, the proposed use will be in conformity with the long-range plan for this area.

(6) That satisfactory provision has been made for the following, when applicable: vehicle circulation, parking and loading, service entrances and areas, screening, utilities, signs and lighting, and open space.

Satisfactory accommodations for vehicle movements specific to this use and site conditions have been made. Vehicle movements into and out of the site have been studied, proposed and reviewed by the City and NCDOT with the resulting two driveway connections to improve access conditions and geometry tailored for this use. The internal movements, buffering, stormwater controls, and other specific technical provisions have been provided and accounted for in accordance with good design and proposed adherence to all applicable City Development Ordinance requirements and with respect for adjoining properties to this proposed use and site.



Text Amendment for:

Type of Request: Text Amendment for Tobacco, CBD, and Vapor Shop

Meeting Dates

Planning Board on May 20, 2025 City Council on June 10, 2025

Summary

The City Council has requested City Staff to address the lack of use types and regulation for tobaccos, CBD, and Vapor Shops inside of the Development Ordinance and update it. Prior to the update, the use was viewed as a retail sale with little to no regulation associated with it. This amendment will provide a defintion, specail use permit or conditional zoning requirment, and other regulations in order for a potential use to be approved. All the supporting documetation has been provided to you all in your agenda packets for discussion.

Conformity to The Graham 2035 Comprehensive Plan and Other Adopted Plans

Not applicable.

Applicable Planning District Policies and Recommendations

• Not applicable; city-wide.

Contact Information

On Behalf of Planning Staff from Council Request

Project Name

Text Amendment for Tobacco, CBD, and Vapor Shop (AM2502)

Location city-wide

Current Zoning

not applicable

Proposed Zoning not applicable

Overlay District not applicable

<u>Staff Recommendation</u> Approval

Planning District

Development Type

ΑII

Staff Recommendation

Based on the comprehensive plan, staff **recommends approval** of the text amendment. The following supports this recommendation:

• The proposed amendment updates the language to provide a use type and regulation for Tobacco, CBD, and Vapor Shops

Furthermore, a street shall be considered a public right-of-way set aside for public travel if it:

- (1) Has been accepted for maintenance by the State of North Carolina or by the City of Graham; or
- (2) Has been established as a public street prior to the date of adoption of this article; or
- (3) Has been dedicated to the City of Graham or the State of North Carolina for public travel by the recording of a plat of a subdivision which has been approved by the Graham planning board or by City council.

Street Line - A dividing line between a lot and a street right-of-way.

<u>Thoroughfare Plan</u> - A plan adopted by the governing body for the development of existing and proposed major streets that will adequately serve the future travel needs of an area in an efficient and cost-effective manner.

<u>Tobacco, CBD, and Vapor Shop</u> - A commercial establishment, operated as a principal use, engaged in the retail sale of tobacco, nicotine, hemp-derived compounds, including CBD, for the purposes of human ingestion as authorized for sale by the State, cigarettes, cigars, pipe tobacco, snuff, chewing tobacco, dipping tobacco, or any other preparation of tobacco, tobacco-related paraphernalia of any type, electronic cigarettes, any electronically-actuated device or inhaler meant to simulate cigarette smoking that causes the user to exhale any smoke, vapor, or substance other than that produced by unenhanced human exhalation

<u>Tower, Communications</u>: A structure designed to support antennae used for transmitting or receiving telephone communications and or telecommunications.

<u>Tower, Microwave</u> - A structure designed to support antennae used for transmitting or receiving microwave communications and/or signals.

<u>Tower, Radio and Television Transmission</u> - A structure of wires, poles, rods, reflecting disc or similar devices used for transmitting or receiving television, or radio signals, excluding satellite dish antennae.

<u>Townhouse</u> – One or more structures containing a total of two or more units intended for owner occupancy, where ownership of the land beneath each unit runs with that unit, where units and the individually owned lands on which they rest do not meet conventional lot requirements for street frontage and yard size, and where walls between units are constructed in accordance with North Carolina State Building Code requirements.

<u>Townhouse Lot</u> - A parcel of land intended as a unit for transfer of ownership and lying underneath, or underneath and around a townhouse, patio home, or unit in nonresidential group development.

<u>Toxic Substance</u> - Any substance or combination of substances (including disease causing agents), which after discharge and upon exposure, ingestion, inhalation, or assimilation into any organism, whether directly from the environment or indirectly by ingestion through food chains, has the potential to cause death, disease, behavioral abnormalities, cancer, genetic mutation, physiological malfunctions (including malfunctions or suppression in reproduction or growth) or physical deformities in such organisms or their offspring or other adverse health effects.

<u>Usable Open Space</u> - A parcel or parcels of land or an area of water or a combination of both land and water designed for the recreational use and enjoyment of residents of the proposed development, not including streets or off-street parking areas. Not more than one-half of the required usable open space



Use Type															<u> </u>	<u> </u>				
							<u>-</u>								ote 19	(Note 19)		8	CC	
	R-18	R-15	R-12	R-9	R-7	C-R	R-MF	R-G	0-1	I-0-3	B-3	B-2	B-1	C -B	[-1 (Note 19)	I-2 (N	C-I	C-MXR	C-MXC	LUC
School, commercial, vocational									S	С	S	Х	X	С	Х	Х	С	С	С	1
School, music, art, martial arts, or dancing											Х	Х	Х	С	Х		С	С	С	1
Septic Tank Installation and Servicing Businesses															Х	Х	С			3
Sexually Oriented Business												S			S					5
Shooting Range, Indoor															Х	Х	С			3
Shooting Range, Outdoor																S				4
Short-Term Rental			Х	Х	Х			Х				Χ	Х							
Solar Farm (See Note 24)						С				С				С	Χ	Х	С	С	С	2
Stable, including riding facilities	S														S	S	С			1
Storage Yard, See Note 13															Х	Х	С			5
Tanning Salon									Х	С		Χ	Χ	С				С	С	3
Tattoo Business												Х			Χ	Х				3
Taxidermist												Х		С	Х		С		С	3
Temporary Construction or Real Estate Office, Storage Facilities – use to be terminated upon completion of construction	х	Х	х	х	х	С	Х	Х	Х	С	Х	Х	Х	С	Х	х	С	С	С	n/a
Theater (indoor)												Х	Х	С	Х		С	С	С	3
Tire Recapping and Retreading (principal use)															Х	Х	С			3
Tire Sales												Х		С	Х		С		С	3
Tobacco, CBD, and Vapor Shop												S		С						3
Towers, Radio, Television, Cellular and Digital Communication															S	S	С			5
Truck and Utility Trailer Rental and Leasing												Х		С	Χ	Х	С			4
Trucking or Freight Terminal, Storage, Repair, Wash, or Stop															S	S	С			4
Unattended facilities for public utilities, See Note 16	Х	Х	Х	Х	Х	С	Х	Х	Х	С	Х	Х	Х	С	Х	Х	С	С	С	2
Utility building sales, sales of storage sheds and trailers												Х			Х	Х	С			
Unified Business Development, Heavy									S	С		S	S	С	S		С	С	С	3



district or an historic landmark. "Historic" means a district or landmark, which has been nominated, to the National Register of Historic Places.

Outside Storage:

Outside storage is not permitted on the tower site.

Use: Tobacco, CBD, and Vapor Shops

Special Use Districts: B-2

- 1. Such uses shall secure and maintain all licenses and permits, including licenses to sell vapor products, required by the State prior to operation;
- 2. Such uses shall be separated from the following use types by at least 1,000 linear feet:
 - a. An adult business
 - b. A bar, cocktail lounge, or private club,
 - c. A child day care;
 - d. A community/youth/senior center;
 - e. A cultural facility, library, or museum;
 - f. An elementary, middle, or high school;
 - g. Fairgrounds;
 - h. A nightclub or dance hall;
 - i. A park (whether public or private);
 - j. A religious institution; or,
 - k. Another tobacco, CBD, or vapor shop.
- 3. All measurements shall be made by drawing straight lines from the nearest point of the lot line where the proposed adult establishment is to be located to the nearest point of the lot line or boundary of the closest adult establishment, residence, residentially zoned district, public or private elementary or secondary school, child day care center or nursery school, public park, church, community college, bar, or night club
- 4. No smoking shall be permitted on the premises at any time; and
- 5. No outdoor storage, outdoor activity areas, or outdoor vending machine sales of tobacco, CBD, or vapor products may take place on the site.

Designation:

- Except for a grocery store use of 10,000 square feet of floor area or more, these standards shall be
 applied to any retail use type engaged in the sale of tobacco, tobacco products, electronic cigarettes,
 and related products where the lesser of five percent or 500 square feet or more of the use's gross
 floor area is for the display, sale, distribution, delivery, offering, furnishing, or marketing of
 cigarettes, tobacco, electronic cigarettes, or any related product.
- 2. Grocery store uses of 10,000 square feet of floor area or more that meet the definition of a grocery store in this Ordinance shall not be considered a tobacco, CBD, or vapor shop despite the retail sale of cigarettes, tobacco, electronic cigarettes, or any related product.

